CRTPA BOARD

MEETING OF TUESDAY, FEBRUARY 20, 2018 AT 1:30 PM

CITY OF TALLAHASSEE COMMISSION CHAMBERS
300 S. ADAMS STREET
TALLAHASSEE, FL 32301

MISSION STATEMENT
“The mission of the CRTPA is to act as the principal forum for collective transportation policy discussions that results in the development of a long range transportation plan which creates an integrated regional multimodal transportation network that supports sustainable development patterns and promotes economic growth.”

FINAL AGENDA

1. CALL TO ORDER AND ROLL CALL

2. AGENDA MODIFICATIONS

3. CONSENT AGENDA
   A. Minutes of the January 16 Meeting
   B. Final CRTPA Public Involvement Process Plan
   C. CRTPA Safety Measures
   D. Intergovernmental Coordination and Review and Public Transportation Coordination Joint Participation Agreement (ICAR)

4. CONSENT ITEMS PULLED FOR DISCUSSION

If you have a disability requiring accommodations, please contact the Capital Region Transportation Planning Agency at (850) 891-8630. The telephone number of the Florida Relay TDD Service is # 711.
5. **ROLL CALL VOTE AGENDA ITEMS**

A. **Fiscal Year (FY) 2018 – FY 2022 Transportation Improvement Program (TIP) Amendment**

The CRTPA FY 2018 – FY 2022 TIP is proposed to be amended to reflect the following:

- CR 159 over Attapulgus Creek Bridge No. 500033 (Project #4286241): Add funding for the construction of a new bridge (Gadsden County)
- SR 61 (Crawfordville Rd (US 319) from Sheller Rd to SR 61A Gaile Ave/Ridge Rd (Project #4395762): Add construction funding in FY 2018 to add new roadway lighting at all existing signalized intersections (Leon County)
- SR 363 (Adams St) from Paul Russell Rd to FAMU Way (Project #4395782): Add construction funding in FY 2018 to add new roadway lighting at all existing signalized intersections (Leon County)
- SR 371 (Lake Bradford Rd) from Levy Ave to Jackson Bluff Rd (Project #4395802): Add construction funding in FY 2018 to add new roadway lighting at all existing signalized intersections (Leon County)

**Recommended Action:** Approve amendments by roll call vote

6. **CRTPA ACTION**

*The public is welcome to comment on any discussion item after a motion has been made and seconded. Each member of the public is provided three (3) minutes to address the CRTPA.*

A. **CRTPA Board Weighted Voting**

At the January 16 CRTPA meeting, members discussed the weighted vote of the governing board and requested that the item be brought back to the Board for discussion.

B. **Midtown Area Transportation Plan**

The Midtown Area Transportation Plan, providing a technical analysis of transportation options in the Midtown area of Tallahassee, has been developed for Board review.
7. **FLORIDA DEPARTMENT OF TRANSPORTATION REPORT**

8. **EXECUTIVE DIRECTOR’S REPORT**

9. **CRTPA INFORMATION**
   - A. Correspondence
   - B. Future Meeting Dates
   - C. Committee Actions (Citizen’s Multimodal Advisory Committee & Technical Advisory Committee)

10. **CRTPA CITIZEN COMMENT**
    This portion of the agenda is provided to allow for citizen input on any CRTPA issue. Those interested in addressing the CRTPA should complete a speaker request form located at the rear of the meeting room. Speakers are requested to limit their comments to three (3) minutes.

11. **ITEMS FROM CRTPA BOARD MEMBERS**
    This portion of the agenda is provided to allow members an opportunity to discuss and request action on items and issues relevant to the CRTPA, as appropriate.
AGENDA ITEM 1

CALL TO ORDER AND ROLL CALL
AGENDA ITEM 2

AGENDA MODIFICATIONS
AGENDA ITEM 3 A

MINUTES

TYPE OF ITEM: Consent

The minutes from the January 16, 2018 CRTPA meeting are provided as Attachment 1.

RECOMMENDED ACTION

Option 1: Approve the minutes of the January 16, 2018 CRTPA meeting.

ATTACHMENT

Attachment 1: Minutes of the January 16, 2018 CRTPA meeting.
MEETING MINUTES

MEMBERS PRESENT
Commissioner Nick Maddox, Leon County, Chair
Commissioner Kristin Dozier, Leon County
Commissioner John Daily, Leon County
Commissioner Curtis Richardson, City of Tallahassee
Commissioner Nancy Miller, City of Tallahassee
Commissioner Randy Merritt, Wakulla County
Commissioner Betsy Barfield, Jefferson County

Staff Present: Greg Slay, CRTPA, Greg Burke, CRTPA; Lynn Barr, CRTPA; Jack Kostrzewa, CRTPA;
Yulonda Mitchell, CRTPA; Suzanne Lex, FDOT; Artie White, TLCPD

1. CALL TO ORDER AND ROLL CALL
The meeting was called to order at 1:34 PM on January 16, 2018 and opened with roll call.

2. AWARDS AND SPECIAL PRESENTATIONS

   • CRTPA 2017 Chair Recognition to Commissioner Curtis Richardson.

3. AGENDA MODIFICATIONS

   Agenda was modified to move Awards and Presentations to later in the agenda when Commissioner Richardson arrived.

4. CONSENT AGENDA

   A. Minutes of the November 21 CRTPA Meeting
   B. Draft CRTPA Public Involvement Process Plan

   Mr. Slay noted the Draft CRTPA Public Involvement Process Plan (PIPP) will have a 45-day Public Review process that is required by Federal Highway Administration and the final adoption of the plan will be on the February 20, 2018 agenda.
Board Action: Commissioner Merritt made a motion to accept the consent agenda. The motion was seconded by Commissioner Viegbesie. The motion was unanimously passed.

5. **CONSENT ITEMS PULLED FOR DISCUSSION**
   NONE

6. **ROLL CALL VOTE AGENDA ITEMS**

   A. **Fiscal Year (FY) 2018 – FY 2022 Transportation Improvement Program (TIP) Amendment**

   The CRTPA FY 2018 – FY 2022 TIP is proposed to be amended to reflect the following:

   - US 319 (Woodville Highway (SR 363) to Ramp to Interstate 10 Westbound) (Project #4395772): Add construction funding in FY 2018 to add new roadway lighting at all existing signalized intersection (Leon County)

   Mr. Burke stated the proposal would provide construction funding in FY 2018 to add new roadway lighting at all existing signalized intersections (Leon County).

   Board Action: Commissioner Merritt made a motion to approve the Fiscal Year (FY) 2018 – FY 2022 Transportation Improvement Program (TIP) Amendment. Commissioner Barfield seconded the motion. The motion required a roll call vote and the motion was unanimously passed.

7. **CRTPA ACTION**

   A. **CRTPA Safety Measures (Discussion)**

   This item provides a discussion of safety measures proposed for adoption at the February 20 CRTPA meeting.

   Mr. Slay opened the discussion with the background information on the CRTPA Safety Measures. He stated MAP-21 (now FAST ACT) requires adoption of performance measures for State DOTs and MPOs. It also establishes an on-going, data-driven approach to guide investment and policy decisions to achieve national performance goals. Additionally, this would ensure measures are developed in cooperative partnerships and are based on objective data and information and FDOT has taken the lead in working with MPOs to develop performance measures processes and providing tremendous amounts of data.

   MPOs are required to adopt their performance measures six months after adoption by FDOT and MPOs can adopt FDOT measures or choose to develop their own. The recommended measures are to develop a long-term goal of achieving zero deaths and serious injury crashes as part of the upcoming 2045 Regional Mobility Plan and establish an ongoing process to monitor crash data to ensure accurate performance measures. Recommended baseline targets are below. Discussion today and will be for final approval on February 20, 2018.
2018 baseline targets as follows:

- Number of fatalities: 56
- Fatality Rate: 1.279
- Serious Injury Crashes: 266
- Serious Injury Crash Rate: 7.313
- Non-motorized combined: 44

**Board Action:** This was an informational item; therefore, no action was taken.

Commissioner Richardson entered the meeting and the Awards and Special Presentations was given at that time.

**AWARDS AND SPECIAL PRESENTATIONS**

- CRTPA 2017 Chair Recognition to Commissioner Curtis Richardson.

**8. FLORIDA DEPARTMENT OF TRANSPORTATION REPORT**

Suzanne Lex provided an update on the US 27/Talpeco Road project providing an intersection improvement that includes the installation of a traffic light. She stated the right-of-way has been certified and going through the final review process. Next, acquisition will begin and could take up to 18 months with a date of December 2019. Ms. Lex also provided an update on the South Adams (near Post Office) pedestrian safety project, noting the construction has begun and FDOT was currently working with StarMetro to relocate the bus stop and should be completed in the next few months.

**Board Action:** This was an informational item, therefore, no action was taken.

**9. EXECUTIVE DIRECTOR’S REPORT**

Mr. Slay provided information on the Southwest Area Plan including the project’s data collection and scheduled stakeholder meetings. He noted the Office of Inspector General was requested to review two MPOs in the state and the CRTPA was chosen as one of the two to be audited. Ms. Lex noted this audit covers the entire Office of Policy Planning.

Mr. Slay discussed the legislation regarding MPOs and, specifically, HB 575. The bill makes provides several changes relating to the number of MPO Board members, requirements related to the percentage of county commission members, and the removal of the weighted voting. The bill will continue to reviewed by necessary committees in the upcoming weeks.

**Board Action:** Commissioner Merritt made a motion to request to direct staff to provide an agenda at the next meeting regarding the weighted vote for the CRTPA Board with amended language to by-laws and the inter-local agreement. Commissioner Dozier seconded the motion. The motion was unanimously passed.
10. **CRTPA INFORMATION**

   A. **Correspondence**
   B. **Future Meeting Dates**
   C. **Committee Actions (Citizen’s Multimodal Advisory Committee & Technical Advisory Committee)**

11. **CRTPA CITIZEN COMMENT**

   Mike Ferrara, 1401 Toochoin Nene and owner of Cabos Restaurant, stated concerns with the proposed intersection project at Apalachee Parkway and Magnolia Drive that proposes to include the reconfiguration of the eastbound service road. He noted that the project would impact the entrance/exit into the Parkway Center and stated that it would create additional congestion in and around the shopping center. Furthermore, he stated that the reconfiguration would harm his and other businesses in the shopping center.

   Ms. Lex stated that staff met with Mr. Ferrara and property managers including FDOT project manager and safety engineer. She noted that FDOT will coordinate with safety and signage department for access into and out of the site on Apalachee Parkway (only).

   Commissioner Dozier stated the surrounding neighborhoods regarding bike/pedestrian safety along the Magnolia Drive at the large intersection. Commissioner Dozier discussed the hardship this shopping area and noted this area was affected by other projects in the area.

   **Board Action:** Commissioner Dozier requested staff place this item on the February agenda to discuss the options available for this project. Commissioner Merritt seconded the motion. The motion was unanimously passed.

12. **ITEMS FROM CRTPA BOARD MEMBERS**

   Commissioner Viegbesie discussed two roadways in Gadsden County. County Road 12 and Pat Thomas Parkway. He stated these roadways needed extra lighting to improve safety in the areas. He stated Pat Thomas Parkway will be getting some improvements, ie, sidewalks. He noted citizens walk on the roads and the roadway is completely dark.

   Mr. Slay stated this request would be evaluated but noted there was usually not lighting done as a part of a resurfacing project and are usually individual projects. Mr. Slay stated he would provide information at the next meeting.

   Meeting Adjourned at 3:00 pm.
   
   **Attest:**

   ____________________________________________________________________________
   Yulonda Mitchell, Recording Secretary                                      Nick Maddox, Chair
Final CRTPA Public Involvement Process Plan

STATEMENT OF ISSUE

CRTPA staff has revised the Public Involvement Process Plan (PIPP) for the CRTPA to satisfy requirements by the Federal Highway Administration pursuant to the 2017 TMA Certification Review. The revisions are predominantly formatting in nature, with other revisions involving the addition of a CRTPA Organizational Chart for CRTPA staff, reflecting the existing committee and CRTPA Board structures, and specifying 21 days as a public review period for the Unified Planning Work Program (UPWP) and 14 days for the Transportation Improvement Program (TIP) before adoption. At this time, final adoption of the 2018 PIPP is requested.

RECOMMENDATIONS BY CRTPA COMMITTEES

The CRTPA’s two (2) committees (Citizens Multimodal Advisory Committee and Technical Advisory Committee – CMAC and TAC) held meetings on February 6, 2018 and took formal action to recommend approval of the Final PIPP for adoption.

RECOMMENDED ACTION

Option 1: Adopt the 2018 CRTPA Final Public Involvement Process Plan (PIPP)

HISTORY AND ANALYSIS

In June of 2014, the current CRTPA PIPP was adopted by the CRTPA Board. Since that time, many changes have occurred in the CRTPA planning environment, including the physical relocation of the CRTPA offices, personnel changes in CRTPA staff, restructuring of the CRTPA committees, meeting date change of the CRTPA Board, and the signing into law of the FAST ACT. Additionally, the CRTPA recently completed its Certification Review in which amendments to the adopted PIPP were required. The PIPP was amended to be brought up to date with the current structure of the CRTPA staff and advisory committees and the current planning legislation in effect.
A public meeting was held on Wednesday, January 24, 2018 from 5 pm – 7 pm in Tallahassee’s City Hall, Tallahassee Room (2nd floor) to receive comments on the Draft PIPP. One person attended the meeting, although no formal written or verbal comments on the PIPP were provided. Following the public meeting, CRTPA staff met with the CRTPA advisory committees (CMAC and TAC) to discuss the proposed FINAL PIPP. Both committees recommended approval of the FINAL PIPP, with the CMAC recommending additional language pertaining to the FAST-Act (Fixing America’s Surface Transportation Act) to be added within the document.

RECENT ACTION

Following the release of the Draft PIPP for public review on January 3, 2018, and meetings with the CRTPA advisory committees and FDOT staff, CRTPA staff initiated minor revisions from the DRAFT PIPP to the proposed Final PIPP. These changes include the following:

- Changing the phone number of the CRTPA offices from 891-8600 to 891-8630 throughout;
- Adding a reference to the FAST-Act on Page 9, under Guiding Legislation (last sentence);
- Changing the public comment period and newspaper noticing for DRAFT TIP and TIP Amendments (page 26) from 21 days to 14 days;
- Changing the public comment period for UPWP adoption (page 35) from 21 days to 14 days, (including amendment notification on webpage from 21 days to 14 days as well); and
- Changing the UPWP modification noticing period (page 35) on CRTPA webpage from 14 days prior to submittal to FDOT to 7 days prior to submittal to FDOT.

The changes in noticing and comment periods for the DRAFT TIP, TIP Amendments, and UPWP adoptions/amendments/modifications were made to reflect a more responsive and efficient process for the CRTPA.

NEXT STEPS

The PIPP is scheduled for final adoption at the February 20, 2018 CRTPA Meeting. Upon adoption, the PIPP will become effective and will be forwarded to FHWA and FDOT for their files following the February 20, CRTPA Board Meeting.
OPTIONS

Option 1: Adopt the 2018 CRTPA Final Public Involvement Process Plan (PIPP). (Recommended)

Option 2: CRTPA Board Discretion.

ATTACHMENT

Attachment 1: CRTPA Final 2018 Public Involvement Process Plan (PIPP)
Connecting People and Places….

2018
PUBLIC INVOLVEMENT
PROCESS PLAN

CRTPA
Tel 850.891.8630
300 South Adams Street, Box A-19
Tallahassee, FL 32301
www.crtpa.org
CRTPA Public Involvement Overview

The Capital Region Transportation Planning Agency (CRTPA) seeks and values public involvement in the development of its work products from EVERYONE in the CRTPA region. In keeping with this, public participation is solicited without regard to race, color, national origin, age, sex, religion, disability, or family status. Additionally, the CRTPA embraces the principles of Environmental Justice in its planning processes and in doing so identifies and addresses the effects of its policies, programs, and potential projects on, "low-income and minority populations."

To facilitate the ability for all to have an equal opportunity to participate in the CRTPA’s decision-making process, the CRTPA holds its meetings in facilities that are compliant with the American with Disabilities Act (ADA), and provides, upon request, appropriate aids and services leading to effective communication for persons with disabilities so they can participate equally in CRTPA programs, services, and activities. This includes qualified sign language interpreters, documents in Braille, and other ways of making information and communications accessible to people who have speech, hearing, or vision impairments. Persons who require special accommodations under ADA or persons who require translation services (free of charge) are asked to please contact the CRTPA at least seven days before a meeting with your request by calling 850.891.8630 or by visiting our webpage at www.crtpa.org

Additionally, CRTPA staff provides the translation of documents into other languages, upon request, for persons with limited English proficiency. To request any special accommodations such as those listed above, interested persons can contact the CRTPA at (850) 891-8630, or visit the CRTPA web page at www.crtpa.org to request such accommodations.
**CRTPA Overview**

**What is the CRTPA?**

The Capital Region Transportation Planning Agency (CRTPA) is a multi-jurisdictional metropolitan planning organization (MPO) mandated by federal and state law to provide continuous, cooperative, and comprehensive transportation planning for the Capital Region.

As such, the CRTPA is responsible for the regional transportation planning that guides the future growth and development of Gadsden, Jefferson, Leon, and Wakulla Counties.

**What is a Metropolitan Planning Agency?**

A Metropolitan Planning Agency (MPO) is an area-wide, multi-jurisdictional agency mandated by federal and state law for urbanized areas of more than 50,000 people to provide a continuing, cooperative, and comprehensive regional transportation planning process. An MPO is responsible for planning and programming in cooperation with local transportation agencies and the Florida Department of Transportation (FDOT), as well as for the expenditure of federal and state transportation funds in an effort to enhance the statewide and regional multimodal transportation system. To achieve this objective, MPOs develop a 20-year Long-Range Transportation Plan to guide future transportation decision-making and a 5-year Transportation Improvement Program to prioritize transportation projects for federal, state, and local funding within their regions.
History of the Capital Region Transportation Planning Agency

Initially, the Tallahassee-Leon County Transportation Study, using input from government officials, technical experts, and private citizens, guided transportation planning in the Tallahassee-Leon County area. The Tallahassee Urban Area Transportation Study (TALUATS) was organized in 1965 as a joint undertaking between the City of Tallahassee, Leon County, and the State of Florida. The federal government participated through the Federal Highway Administration, Federal Transit Administration, Federal Aviation Administration, and the Environmental Protection Agency.

Consistent with guidelines developed by the Federal Highway Administration and the Federal Transit Administration, the Tallahassee Urban Area Transportation Study Policy Committee was reorganized into the Tallahassee-Leon County Metropolitan Planning Organization in early 1977, and was reconstituted on December 10, 1979, in conformance with Florida Statute 334.215. The Metropolitan Planning Organization was composed of the Leon County Board of County Commissioners, the Tallahassee City Commissioners, and a representative from the Leon County School Board.

In 2004, based on data from the 2000 Census, the Tallahassee-Leon County MPO was expanded to include the urbanized portions of Gadsden and Wakulla Counties and was renamed the Capital Region Transportation Planning Agency (CRTPA) to more accurately reflect its new regional focus. In 2008, the MPO planning boundaries were again expanded, and now the CRTPA planning boundary includes all of Gadsden, Jefferson, Leon, and Wakulla Counties.

CRTPA Board Members & Voting Structure

The CRTPA Board is comprised of elected representatives from Gadsden County, Jefferson County, Leon County, Wakulla County, the City of Tallahassee, the Leon County School Board, and Gadsden County Municipalities. Combined, the Board has a total of 100 points, which are shared among the voting members according to the number of points allocated to each voting location. Increasing members for a particular location does not increase the number of points a jurisdiction receives, it merely reduces the weight of each individual vote for that particular location. The City of Tallahassee and Leon County are permitted to change the number of designated voting members they have once per year.
**CRTPA Duties**

The CRTPA Board works with its planning and transportation agency partners within the region, as well as the Florida Department of Transportation (FDOT), various citizen and technical committees, organizational staff, and the public to:

- Identify and evaluate transportation needs in the region;
- Determine the types of studies, strategies, and improvements needed; and to
- Develop short- and long-term programs and plans that include schedules, improvement needs, and funding sources.

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**Capital Region Transportation Planning Agency Board**

Meet on a regular basis (3rd Tuesday of the month from 1:30 pm-3:30 pm) to establish transportation policies and evaluate transportation needs in the 4-county area.

| (Number of voting members varies, but points per jurisdiction remains constant) |
| Gadsden County (9 points) |
| Gadsden County Municipalities (5 points) |
| Jefferson County (4 points) |
| Leon County (37 points) |
| Leon County School Board (1 point) |
| City of Tallahassee (37 points) |
| Wakulla County (7 points) |

Voting Members are all elected officials.
**CRTPA Regular Meetings**

The CRTPA Board meets on a regular basis to provide direction and make decisions needed to implement transportation projects and strategies. The CRTPA typically meets on the **third Tuesday** of the month, six times a year. Meetings are scheduled to begin at **1:30 p.m.** in the City of Tallahassee or Leon County Commission Chambers, and typically last between one and two hours. The schedule and agendas for the CRTPA Board meetings are posted on the CRTPA website located at [www.crtpa.org](http://www.crtpa.org). Additionally, the meetings are televised live on WCOT. Past recordings of the meetings can be viewed on the CRTPA website as well.

**CRTPA Special Meetings**

The CRTPA can elect to call special meetings at any time deemed necessary to discuss specific issues of interest and importance to the region. These meetings are typically decided on with enough advance forethought that they can and will be advertised in the local newspapers with at least one-week advanced notification when possible. These meetings will also be noticed on the CRTPA webpage at [www.crtpa.org](http://www.crtpa.org), and sent out in mass e-mail notifications to the contacts listed in the regional contact database maintained by the CRTPA for general and specific public involvement notifications.

**Emergency Meetings**

Infrequently, the CRTPA may need to call an emergency meeting to address issues that require immediate action, and which must take place so quickly that they cannot be noticed in the newspaper in advance of the meeting. In instances where notification in the media is not possible due to an emergency meeting being called too late to meet media deadlines, notification will be placed on the CRTPA webpage at [www.crtpa.org](http://www.crtpa.org) and also sent out in mass e-mail notifications to the contacts listed in the regional database maintained by the CRTPA for general and specific public involvement notifications. Whenever possible, emergency meetings will be advertised in the local media with at least 24-hour notification of the meeting.
In addition to citizen input, the CRTPA Board receives input from three standing committees. These committees are mandated and created by state law. The CRTPA Advisory Committees are as follows:

- Technical Advisory Committee (TAC);
- Citizen’s Multimodal Advisory Committee (CMAC); and the
- Transportation Disadvantaged Coordinating Board (TDCB).

**TECHNICAL ADVISORY COMMITTEE**

The Technical Advisory Committee (TAC) provides technical advice to the CRTPA Board with regard to plans and programs they are considering. Pursuant to section 339.175(6)(d), Florida Statutes, the membership of the TAC must include, whenever possible, planners; engineers; representatives of local aviation authorities, port authorities, and public transit authorities or representatives of aviation departments, seaport departments, and public transportation departments of municipal or county governments, as applicable; the school superintendent of each county within the jurisdiction of the CRTPA or the superintendent’s designee; and other appropriate representatives of affected local governments. The TAC membership is appointed by the local agencies providing their expertise.

**TAC Meetings**

The TAC typically meets six (6) times a year, and typically on the first Tuesday of the month, from 9 am – 11am. The most up to date meeting location and times are posted on the webpage at [www.crtpa.org](http://www.crtpa.org) under committees, and can also be verified by calling the CRTPA offices at 850-891-8630.
CITIZEN’S MULTIMODAL ADVISORY COMMITTEE

The Citizen's Multimodal Advisory Committee (CMAC) is comprised of a cross-section of appointed citizens and governmental representatives from the four-county region. Pursuant to Section 339.175(e), Florida Statutes, the membership on this committee must reflect a broad cross-section of local residents with an interest in the development of an efficient, safe, and cost-effective transportation system. Minorities, the elderly, and the handicapped must be adequately represented. The CMAC has a maximum of 15 voting members, all of which are appointed by the CRTPA Board as a whole. Members elect their own Chair and Vice-Chairpersons from the current membership at the last meeting of each year, which is typically held in November or December.

The CMAC is tasked with providing input to proposed transportation plans from a citizen’s perspective to the CRTPA Board. Through an integration of land use and transportation issues, the committee provides a meaningful discussion of the transportation planning process and provides much needed guidance on important projects such as the Regional Mobility Plan (RMP), which is the long range transportation plan for the region.

CMAC Meetings

The CMAC typically meets six (6) times a year, and typically on the first Tuesday of the month, from 11:30 am – 1:30 pm. The most up to date meeting location and times are posted on the webpage at www.crtpa.org under committees, and can also be verified by calling the CRTPA offices at 850-891-8630.

If this committee sounds interesting to you and you reside in Gadsden, Jefferson, Leon, or Wakulla County, the CRTPA invites you to serve on the committee! An application may be downloaded from the CRTPA website at www.crtpa.org. The application can also be found in Appendix B of this document. Questions about the CMAC can be referred to the CRTPA's Public Involvement Coordinator /Title VI Officer / Mobility Coordinator, Lynn Barr, at lynnbarr@talgov.com or by calling 850.891.8630.
TRANSPORTATION DISADVANTAGED COORDINATING BOARD

The Transportation Disadvantaged Coordinating Board (TDCB) is the only CRTPA committee that does not act in an advisory capacity to the CRTPA. The TDCB acts as advisors to the State of Florida Commission for the Transportation Disadvantaged, a commission appointed by and under the auspices of the Executive Office of the Governor.

A CRTPA board member serves as the chairman for the TDCB and approves its citizen members. The role of the TDCB in addition to advising the state, is to discuss coordination issues among the agencies providing transportation for those who cannot secure their own means of transportation. It also serves to resolve grievances between riders, carriers, and the Community Transportation Coordinator. Reports from the TCDB are provided to the full CRTPA at each CRTPA meeting.

TDCB members representing agencies are appointed by the agencies they represent. This comprises most of the membership. There are two citizen openings, one for a visually handicapped user of the system and one for an elderly user of the system. When one of these vacancies is open, the position is advertised in the local newspapers of the CRTPA region. Regardless of their membership in the CRTPA, each County, by Florida Statute, must maintain its own Coordinating Board.

TDCB Meetings

All meetings adhere to Florida Sunshine Laws and are duly advertised. The meeting schedule for the TDCB is located on the CRTPA website which is www.crtpa.org and it can also be verified by calling a staff member at the CRTPA offices at 850-891-8630.
GUIDING LEGISLATION

Public Involvement is so important to transportation planning efforts that it is specifically addressed in federal law. For example, the Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA), the Transportation Equity Act for the 21st Century (TEA-21), the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), and the Moving Ahead for Progress in the 21st Century Act (MAP-21) require a proactive public involvement processes as integral parts of the transportation planning and project development processes used by Metropolitan Planning Organizations. To this end, the public involvement processes used by the CRTPA must provide complete information, timely public notice, full public access to key decisions, and opportunities for early and continuing involvement. The federal legislation is outlined below [including the current legislation Fixing America’s Surface Transportation Act (FAST Act)].

ISTEA / TEA-21 / SAFETEA-LU / MAP-21

The Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA), the Transportation Equity Act for the 21st Century (TEA-21), and the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU) include the following requirements for Metropolitan Planning Organizations (MPOs) regarding public involvement:

- Provide timely information about transportation issues and procedures to citizens, affected public agencies, representatives of transportation agency employees, private providers of transportation, other interested parties and segments of the community affected by transportation plans, programs, and projects
- Provide reasonable public access to technical and policy information used in the development of plans and Transportation Improvement Programs and open public meetings where matters related to the federal-aid highway and transit programs are being considered; and
- Seek out and consider the needs of those traditionally underserved by existing transportation systems, including, but not limited to, low-income, and minority households.
On July 6, 2012, the Moving Ahead for Progress in the 21st Century Act (MAP-21) was signed into law. MAP-21 creates a streamlined, multi-modal program that is performance-based to address the many facets of the transportation system such as improving safety, maintaining infrastructure condition, reducing traffic congestion, improving efficiency of the system and of freight movement. MAP-21 is a continuation of the existing metropolitan and statewide transportation planning processes previously in place but also enhances the program through the requirement to incorporate performance goals, measures, and targets into the process of identifying transportation improvement needs and programmed projects for funding. Public involvement remains important in the planning process in MAP-21 (as it is in all MPO planning processes) as well and will also be measured throughout the process of identifying transportation improvement needs, projects, and expenditures.

Fixing America’s Surface Transportation (FAST) Act became law in December of 2015 and furthers the initiatives under MAP-21 focusing on performance based planning with an emphasis on safety, security, and increasing mobility for people and for freight. Enhancing the integration and connectivity of the transportation system between modes for people and freight is a key aspect of the FAST ACT.

**ENVIRONMENTAL JUSTICE**

*Executive Order 12898: Federal Actions to Address Environmental Justice in Minority Populations and Low-income Populations* provides that "each federal agency shall make achieving environmental justice part of its mission by identifying and addressing, as appropriate, disproportionately high and adverse human health or environmental effects of its programs, policies and activities on minority and low-income populations." *Executive Order 12898: includes the following two fundamental principles of environmental justice:*

1. To ensure that public involvement includes low-income and minority groups in decision-making; and

2. To prevent disproportionately high and adverse impacts of decisions on low income and minority groups.
This means that for any program / activity for which any federal funds will be used, the agency receiving the federal funds (including states, cities and MPOs) must:

- Make a meaningful effort to involve low-income and minority populations in the decision-making process about the use of federal funds; and
- Evaluate the nature, extent, and incidence of adverse human health or environmental impacts of the program or activity upon minority or the underserved population areas in the County.

The CRTPA is committed to the development of equitable policies that avoid disproportionately negative effects on minority and/or low-income populations. The CRTPA works continuously to ensure the full participation of all affected communities in the transportation planning process. This plan identifies goals and objectives for engaging those traditionally underserved by the transportation planning process. These goals and objectives can be found in Appendix C of this document.

**LIMITED ENGLISH PROFICIENCY**

What is Limited English Proficiency?

Limited English Proficiency (LEP) is a term used to describe individuals who are not proficient in the English language. Within the CRTPA region, there are small pockets of individuals who, according to Census data, are identifiable as being LEP, largely within Gadsden County. It is important that CRTPA staff closely monitor the presence of LEP individuals and be innovative and proactive in engaging them in the planning process.

Title VI of the Civil Rights Act of 1964 and related federal and state laws and regulations prohibit the recipients of Federal financial assistance from discriminating against persons based on national origin. Moreover, Executive Order 13166 -Improving Access to Services for Persons with Limited English Proficiency, as well as US Department of Transportation directives require recipients to take affirmative steps to plan for and provide meaningful access to
recipient programs, services, and activities for those who do not speak English proficiently.

CRTPA believes that the best transportation decisions are inclusive and address the needs of the entire community. CRTPA also finds that a diversity of cultures and backgrounds make for unique community that is reflected in its transportation systems. However, CRTPA recognizes that the inability to speak English proficiently may create a barrier to participation in or access to the organization's programs, services and activities. CRTPA is committed to providing meaningful access to everyone. As such, it will follow the following action plan for providing oral and written translation to LEP citizens:

**Oral Interpretation**

CRTPA will utilize bilingual staff to provide LEP services in Spanish, the second most prevalent language in the community. Currently, Greg Burke, of CRTPA staff, is the first point of contact for LEP citizens, as he is the CRTPA 's bi-lingual staff member. Although not as fluent as a professional translator, he serves as the CRTPA first point of contact person.

The CRTPA will reach out to its faith-based, community, and government partners to ensure proficient interpretation is always available. The organization maintains a list of its LEP service partners and regularly updates the list to add new resources and languages. If CRTPA is unable to provide meaningful access using these sources, it will utilize professional translation services.

The CRTPA is constantly looking for new opportunities and ways of reaching LEP populations, including using foreign language publications in the area, and foreign language ads in English speaking or print media. The organization requests assistance in enhancing and expending its LEP services. Anyone wishing to volunteer language services or suggest methods of LEP outreach should contact Lynn Barr, of the CRTPA at 850-891-8630.
**Written Translation**

The CRTPA follows US Department of Justice and US Department of Transportation guidelines in providing translation of its documents into languages other than English. Using data collected from the Census, environmental screening tools, its advisory committees and the Panhandle Area Educational Consortium, the CRTPA will assess each of its documents in light of:

1. The number or proportion of LEP persons in the organization's service area;
2. The frequency with which the organization encounters LEP individuals;
3. The nature and importance of the program, service or activity in question; and
4. The resources available to the organization.

To ensure appropriate and competent translation, CRTPA will utilize professional translation services or the language departments of its university partners.

The CRTPA recognizes that the community's current demographics may not require extensive translation of its written documents. However, because the community is always changing, the organization is committed to constantly reassessing LEP needs. Furthermore, CRTPA does not intend that the four factor analysis should prevent meaningful access to its documents. Anyone in need of assistance or accommodation in reviewing organization documents may contact Lynn Barr, the CRTPA's LEP Coordinator, at 850-891-8630.
CRTPA PUBLIC INVOLVEMENT PROCESS PLAN

The development of a Public Involvement Process Plan (PIPP) is one of the main responsibilities of the CRTPA. The PIPP guides the overall development of the CRTPA’s work tasks ranging from the Long Range Transportation Plan, Transportation Improvement Program, Unified Planning Work Program, and other projects the CRTPA undertakes (such as safety studies, corridor studies, etc.). The PIPP is one of the mechanisms used to carry out the vision and mission of the CRTPA Board.

CRTPA VISION

Create an integrated regional multimodal transportation network that provides the most options for moving people and goods economically, effectively, and safely while protecting the environment, promoting economic development and maintaining a high quality of life with sustainable development patterns.

CRTPA MISSION

Act as the principal forum for collective transportation policy discussions that result in the development of a long range transportation plan, which creates an integrated regional multimodal transportation network that supports sustainable development patterns and promotes economic growth.
The PIPP is developed through public participation and provides the framework for advancing the CRTPA’s vision and mission by:

- **Educating and informing the public** about the urban transportation planning process, and the major work tasks of the CRTPA that guide the shape of the region’s transportation network; ·

- Outlining an open and responsive public involvement process to carefully **collect and consider public input** in the transportation decision-making process;

- **Outlining various methods** the CRTPA will use **to increase public awareness** of how transportation systems are planned and constructed, **and to increase public input, interest and participation in transportation planning projects**; and by

- **Outlining methods to promote, measure, and evaluate the equity in the accessibility of public involvement opportunities** throughout the CRTPA planning boundary, **and measuring the responsiveness of efforts to capture and engage the involvement of citizens from the underserved and minority populations of the region**.

**Appendix C** provides a complete Public Involvement Guide identifying the Goals, Objectives, and Performance Indicators for the PIPP. The Goals are shown below.

<table>
<thead>
<tr>
<th>GOAL 1: EQUITY</th>
<th>Provide an equitable opportunity for participation in transportation decision-making.</th>
</tr>
</thead>
<tbody>
<tr>
<td>GOAL 2: INFORMATION &amp; EDUCATION</td>
<td>Inform and educate the public early, clearly, and continuously throughout the transportation decision-making process.</td>
</tr>
<tr>
<td>GOAL 3: METHODS OF PUBLIC ENGAGEMENT ARE EFFECTIVE</td>
<td>Identify and utilize a variety of methods to most effectively inform and engage the public.</td>
</tr>
<tr>
<td>GOAL 4: RESPONSIVENESS</td>
<td>Carefully consider public input in transportation decision-making.</td>
</tr>
</tbody>
</table>
CRTPA WORK PRODUCTS

The CRTPA is required by federal law to produce certain planning documents on an annual basis. These planning documents include the **Unified Planning Work Program (UPWP)** and the **Transportation Improvement Program (TIP)**. In addition to these two documents, the CRTPA is required to develop a Long Range Transportation Plan (LRTP) every five years. The LRTP for the CRTPA is known as the, “**Regional Mobility Plan**” -- or **RMP** for short. These three work products guide the expenditure of state and federal funds in a collaborative way, and are thereby important for citizens to fully understand so that they can engage themselves in the creation, adoption, and implementation of transportation planning in the region.

Each of the federally mandated work tasks is outlined on the following pages to provide basic information on the purpose, development, and extent to which the public can expect to be involved in the creation/adoption of each. Additionally, the **Public Involvement Process Plan (PIPP)** has been added to the list because it too is a document that must be created through public participation, and which is important for the public to fully understand.

All of the CRTPA planning documents are available in alternative formats (i.e., Braille, compact disk, audio tape or other applicable sources for those people with limited English proficiency or physical abilities) upon request. Refer to Appendix A for information on how to contact CRTPA staff should you seek one of these formats. Each of the documents is also available on the CRTPA web page located at www.crtpa.org or you may contact the CRTPA staff to obtain copies by phone, e-mail, mail, or by visiting the CRTPA located at 300 South Adams Street in Tallahassee.

An organizational chart for CRTPA Staff, along with information on how to contact them is provided on the following page.
CONTACT THE CRTPA STAFF

The CRTPA's Public Involvement Coordinator and Title VI Officer is Lynn Barr. To learn more on how you can become involved in the CRTPA planning process, or to request assistance with any of the CRTPA documents or public involvement processes, please do not hesitate to contact Ms. Barr or any other CRTPA staff member via any method outlined below:

Physical Address: Capital Region Transportation Planning Agency
300 South Adams Street
Tallahassee, FL 32301

Mailing Address: Capital Region Transportation Planning Agency
300 South Adams Street, Box A-19
Tallahassee, FL 32301

Telephone: 850.891.8630 webpage: www.crtpa.org

CRTPA Staff Organizational Chart

Greg Slay, AICP
Executive Director

Lynn Barr, AICP
Title VI Officer

Jack Kostrzewa
Transportation Planning Manager

Lynn Barr, AICP
Mobility Coordinator

Greg Burke, AICP
Senior Transportation Planner

Yulonda Mitchell
Administrative Specialist

Justin Haynes
Intern
The PIPP is a guidebook for the CRTPA and public to quickly identify how the CRTPA plans and programs will be developed. The PIPP identifies CRTPA legal requirements, goals and objectives, the CRTPA planning processes and documents, CRTPA staff and how to contact them, and a general overview of the types of projects, programs, and outreach the public can anticipate in the coming years.

23 CFR 450.316 requires that the CRTPA provide early and easy access to the PIPP and the documents/plans it governs. Prior to final adoption of the PIPP or any amendments thereto, a 45-day review period shall be provided.

The PIPP and its amendments are placed on the CRTPA webpage at least 45 days prior to adoption by the CRTPA Board. In addition, the CRTPA committees provide a review and comments/recommendations to the CRTPA Board prior to adoption. The CRTPA also holds a public meeting on the proposed PIPP prior to final adoption and within the 45-day review period. Comments received from the public are provided to the CRTPA advisory committees and CRTPA Board for consideration prior to final adoption.

The PIPP may be amended as needed, and is typically updated no less than every five (5) years in conjunction with the updates to the Long Range Transportation Plan development. A public meeting on the Draft PIPP will be advertised on the CRTPA webpage and via e-mail blast prior to final adoption. A 45 day review period is provided.
Update

• Updates are conducted as needed according to demographic changes bylaw revisions, structural changes to the CRTPA, or in conjunction with the development of a LRTP Update.

DRAFT PIPP

• Draft PIPP & comment forms posted on CRTPA webpage at least 45 days in advance of the CRTPA adoption.
• One Public Meeting Held prior to formal adoption.

Comments & Responses

• MPO staff responds to comments received and combines correspondence for the review and consideration by CRTPA committees and Board.

Adoption

• Comments received are considered by the CRTPA Board (at the end of the comment period) at a CRTPA Meeting prior to final adoption.

Amendments

• Amendments to the PIPP require following the public involvement process as described including public notice, comment period, and final adoption by the CRTPA Board.
• a 45-day review period is required prior to final adoption.
### Transportation Improvement Program (TIP)

<table>
<thead>
<tr>
<th>Purpose</th>
<th>Arrangement</th>
<th>Funding</th>
</tr>
</thead>
<tbody>
<tr>
<td>The TIP provides a list of locally funded projects for informational</td>
<td>Projects in the TIP are grouped by type and jurisdictional responsibility and can include both</td>
<td>The TIP is developed each year by updating existing information within</td>
</tr>
<tr>
<td>purposes. Projects within the TIP include aviation, bicycle/pedestrian,</td>
<td>long-range projects (constructing a new bridge or road) and short-term improvements (intersection</td>
<td>the previous year’s document and adding a new year of funding consistent</td>
</tr>
<tr>
<td>bridge, major roadway, public transportation, resurfacing and</td>
<td>improvements, etc.). Each listed project, for all modes of transportation, will include a</td>
<td>with project information contained within the State Work Program. The</td>
</tr>
<tr>
<td>transportation systems management projects. The TIP provides a staged,</td>
<td>project delineation/location, and will have the funding for the project identified by type,</td>
<td>TIP also includes locally funded projects contained within its member</td>
</tr>
<tr>
<td>five-year listing of regionally significant transportation</td>
<td>year, and project phase.</td>
<td>governments adopted capital budgets (for information purposes). The</td>
</tr>
<tr>
<td>improvements within the CRTPA region that are funded by state and federal</td>
<td></td>
<td>various sources of funding within the TIP require the CRTPA to work</td>
</tr>
<tr>
<td>funds. All projects included within the TIP are consistent with the CRTPA’s</td>
<td></td>
<td>closely with the Federal Highway Administration (FHWA), Federal Transit</td>
</tr>
<tr>
<td>Regional Mobility Plan.</td>
<td></td>
<td>Administration (FTA) and the Florida Department of Transportation (FDOT).</td>
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<td></td>
<td></td>
<td></td>
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</tbody>
</table>
Projects that receive state and federal funding are prioritized and adopted by the CRTPA before inclusion in the TIP each year. The proposed priority project lists are reviewed by the CRTPA’s advisory committees, [Transportation Technical Advisory Committee (TAC) and the Citizen’s Multimodal Advisory Committee (CMAC)] prior to CRTPA adoption in September of each year.

The adoption of a project into the TIP is essentially the mechanism that changes a project’s status from "being identified for needing funding" to "having reserved funding." Reviewing the TIP allows the local public to have an idea of the transportation changes that will be taking place in their community in the next five years.

The TIP is important because it conveys the transportation priorities of the region from a funding perspective. Through annual adoption of priority project lists (PPL’s), the CRTPA conveys to the FDOT its priorities for their consideration in scheduling improvements on the State Highway System. The TIP, in essence, sets in motion the funding of projects in the community’s long-range transportation plans and other capital improvement plans.
Florida Statutes 339.175. provides that MPO’s are required to develop a TIP with prioritized projects, complete with a financial plan, and consistent with the locally adopted long range transportation plan. The public must be provided with an opportunity to comment on the document before adoption by the MPO.

23 CFR 450.316(a) provides that all interested persons shall be provided with a reasonable opportunity to comment on the TIP.

23 CFR 450.324 (b) provides that the MPO will provide no less than one (1) public meeting during the development of the TIP.

MAP-21 Section 1201(j) provides that the MPO will provide an opportunity for public comment during the development of the TIP and that projects included in the TIP shall be consistent with the LRTP and which reflect investment priorities.

23 CFR 450.104 provides the difference between an Amendment and an Administrative Modification. The two actions require different treatments in public involvement.
An **Administrative Modification does not require public review & comment**. These modifications include minor project cost changes by entirety or phase, minor changes in funding source, or minor changes in project/project phase initiation dates.

An Amendment to the TIP is reserved for major changes, including adding or deleting a project, a major change in design concept (changing project limits, etc.), a major change in project / project phase costs, or a major change in project / project phase initiation dates. **An amendment requires public review and comment.** The FDOT MPO Program Management Handbook (Chapter 5) provides more details.

**WAYS FOR THE PUBLIC TO GET INVOLVED IN TIP DEVELOPMENT**

The TIP frequently changes and evolves. As a result, opportunities for public involvement are continuous. This includes not just public involvement associated with the document’s annual development, but also public involvement opportunities associated with the document’s amendment. The following page outlines entry points into TIP Development Public Involvement.
TIP development originates in the development of other plans and documents, such as the Regional Mobility Plan (long range transportation plan), transit development plans, sector plans, local government planning and transportation studies and initiatives, etc. Getting involved in the local government planning process is the first step toward being involved in the development of the TIP.

Between the months of March to June, the CRTPA’s annual Priority Project Lists (PPL’s) are developed. This process occurs at the CRTPA committee and board meetings, which are open to the public and advertised on the CRTPA webpage at www.crtpa.org. The PPL process allows members of the public the opportunity to provide input into what projects they believe should receive funding priority, and PPL Meetings are held throughout the CRTPA region (typically in May).

Subsequent to adoption of the CRTPA’s PPLs, the FDOT matches available state and federal funding with the CRTPA’s project priorities as it proceeds with development of the State Work Program. CRTPA projects included within the State Work Program are then added to the TIP.
The TIP is adopted in June of each year with public meetings typically held in May prior to adoption. These meetings are frequently held in concert with the adoption of the agency’s priority project lists (which will be used in development of the next year’s TIP). Jointly holding the TIP and PPL meetings provides an opportunity to discuss with the public the interrelatedness of both work projects in the regional transportation planning process. Frequently, the public meetings are held in each of the four (4) CRTPA counties. However, at a minimum, two (2) public meetings will be held with one meeting occurring in Tallahassee given its central location to the region as well as access to transit. Location of the other meeting is rotated amongst the other counties of the region.

The public meetings are advertised in the major newspapers of the CRTPA as well as through an email blast and fliers distributed throughout the region in areas known to be frequented by targeted populations which are traditionally under-represented in the planning process. Furthermore, information regarding the meetings is placed and highlighted on the agency’s website (www.crtpa.org).
Annual Update

- Adoption by CRTPA & Submittal to FDOT by July 15th for inclusion in State Transportation Improvement Program (STIP)

DRAFT TIP

- Draft TIP & comment forms posted on CRTPA webpage at least 14 days in advance of the CRTPA adoption.
- Two Public Meetings Held in May/June
- News Release posted in the Tallahassee Democrat regarding the 14 day review comment period.

Comments & Responses

- MPO staff responds to comments received and combines correspondence for the review and consideration by CRTPA committees and Board.

Adoption

- Comments received are considered by the CRTPA Board (at the end of the comment period) at a CRTPA Meeting prior to final adoption.

Amendments

- Amendments to the TIP require following the public involvement process as described above including public notice, comment period, and final adoption by the CRTPA Board.
- Modifications to the TIP do not require an initiation of the public involvement process or adoption by the CRTPA Board.
Purpose

The Regional Mobility Plan (RMP) is the CRTPA’s long range transportation plan (LRTP) and capital improvement program developed to guide the effective investment of public funds in multi-modal transportation facilities over a twenty-year horizon. The intent and purpose of the RMP is to encourage and promote the safe and efficient management, operation, and development of a cost feasible intermodal transportation system that will serve the mobility needs of people and freight within and through urbanized areas of this state, while minimizing transportation-related fuel consumption and air pollution. The LRTP planning process includes consideration of all modes of transportation, preserving existing infrastructure, connecting people and places across various modes of transportation, increasing mobility options, enhancing safety and security, and prioritizing needs to program funding for suitable projects.

When and how is it developed?

The Capital Region Transportation Planning Agency (CRTPA) reviews and updates the RMP every five (5) years and completed the most recent update in November of 2015. The adopted RMP is referred to as the Connections 2040 Regional Mobility Plan. The schedule for the five-year update of the RMP is determined cooperatively by the MPO, the Florida Department of Transportation (FOOT), the Federal Highway Administration (FHWA), and the Federal Transit Administration (FTA). During these updates, the CRTPA confirms the plan's validity and its consistency with current and forecasted transportation and land use conditions and trends and extends the planning horizon to at least 20 years.
Long Range Transportation Plan (LRTP)

Purpose:

The RMP is the most important document the CRTPA produces for improving the transportation system in the region. All transportation projects that the CRTPA pursues for funding through the state and federal governments must be included in the RMP. It is this document that lays out the plan for the future transportation infrastructure of the region. The Plan provides the community with a blueprint and plan for where and what type of transportation expenditures need to be made so that land use decisions can responsibly follow and produce the desired community of tomorrow.

Florida Statutes 339.175 provides that the CRTPA will develop a LRTP based on a twenty-year horizon, and with an incorporated public involvement plan specific for the LRTP.

Requires the CRTPA to provide interested parties with a reasonable opportunity to comment on the development of the LRTP (includes the public, public agencies, transportation agencies, private transportation providers, public transit representatives, and representatives of freight and shipping).

23 CFR 450.332 provides that all interested persons shall be provided with a reasonable opportunity to comment on the LRTP.

MAP-21 Section 1201(i) provides that the MPO will hold meetings at convenient and accessible locations and times, and that the data will be relayed in easily accessible formats in clear, easy to understand ways. Visualization techniques and electronic formats must be used.

Requires the CRTPA to update the LRTP every five (5) years.
An Administrative Modification does not require public review & comment. [23 CFR 450.104] These modifications include minor cost changes by entirety or phase, minor changes in funding source, or minor changes in project/project phase initiation dates.

An Amendment to the LRTP is reserved for major changes, including adding or deleting a project, a major change in design concept (changing project limits, etc.), a major change in project / project phase costs, or a major change in project / project phase initiation dates. An amendment requires public review and comment and compliance with the adopted LRTP Public Involvement Plan and overall PIPP as well as demonstrating fiscal constraint. [23 CFR 450.104]

NOTE: The FDOT MPO Program Management Handbook (Chapter 4) provides more details as to what constitutes an Amendment vs a Modification.

WAYS FOR THE PUBLIC TO GET INVOLVED IN LRTP (RMP)

The CRTPA seeks to maximize public communication and participation during the development and adoption process of the RMP. In keeping with this desire, the CRTPA ensures that there are a number of different ways all throughout the development process of the RMP in which the public can become engaged in the project development.
In the early development of the RMP, the CRTPA calls for the development of a separate Public Participation Plan (PIP) that specifically addresses how the consultant will interact with the public as well as outlining, in general, the meetings and events that will be held to both educate and solicit ideas from the public during the development of the RMP. Citizen participation is available during the development of the RMP PIP through the review by the CRTPA committees [Technical Advisory Committee (TAC) and the Citizen's Multimodal Advisory Committee (CMAC)]. Citizens are encouraged to attend these committee meetings and are afforded an opportunity to provide formal public comment there if they wish. The committee meeting dates and agendas are posted on the CRTPA website www.crtpa.org. (Additionally, if you wish to become a member of the CMAC, an application is provided in Appendix B of this document, as well as being available on-line at the CRTPA website.)

All of the RMP meetings and workshops are held with advance public notification via various methods (examples include any combination that could include newspaper ads, flyers, brochures at civic events, webpage advertising, e-mail blasts, Facebook, Twitter, etc.) and are posted prominently on the CRTPA ‘s website www.crtpa.org. Public meetings are advertised at least 10 days prior to the meeting date and at least half of these meetings and presentations are held in minority communities or near traditionally underserved populations to ensure that there is an inclusive public involvement process.
Mid-way through the development of the RMP, public meetings are held to gather public opinion on the state of the existing system and the potential alternatives or opportunities that could be used to improve the transportation system. A "Needs Plan", or "Opportunities Plan" is typically developed during this stage of project development to identify a suggested collection of regional transportation projects that could provide for the anticipated transportation demand of the region in the future. The "Needs Plan" or "Opportunities Plan" is followed by the development of a Financial Document and a proposed "Cost Feasible Plan" which together outline funding sources that could be available to fund the needs of the region, as well as the proposed projects that the region would like to see funded with the money.

Members of the public are given an opportunity at key stages of plan development to directly indicate where they would like the government to spend the limited transportation funding in their region. A method that has been used in the past has involved handing out "play money" to citizens, and have them place the money on different projects or scenarios in the region to identify their priorities and also to teach the public the true cost of the projects and forms of transportation.

Workshops and public meetings are typically held at this stage of the plan development to gather input on the DRAFT "Needs Plan" or "Opportunities Plan" and "Cost Feasible Plan" development before the CRTPA Board takes formal action. Public meetings will be advertised at least 10 days prior to the meeting date on the CRTPA webpage at www.crtpa.org
A public hearing is held after the Cost Feasible portion of the RMP has been developed, but before it has been adopted by the CRTPA, in which feasible long-term, transportation improvements are identified. Draft copies are made available prior to the meetings and are available for public inspection throughout the entire plan development process.

The public hearing is advertised in the major newspapers of the CRTPA as well as through an email blast and fliers distributed throughout the region in areas known to be frequented by targeted populations which are traditionally under-represented in the planning process. Furthermore, information regarding the meetings is placed and highlighted on the agency’s website (www.crtpa.org).

The adoption and amendment process for the RMP calls for a public comment period of 30 days for citizen review and input prior to final adoption. Towards the end of the comment period, the CRTPA will hold advertised public meetings and hearings to review and obtain final comments from the public. Additionally, comments can be made on the CRTPA’s website at www.crtpa.org The RMP is then reviewed by the CRTPA committees for their final comments and then their recommendations are forwarded to the CRTPA for consideration before adoption at the next scheduled meeting.

Following the adoption of the RMP, the public can still comment on the document at the CRTPA Board meetings and as necessary during the development of the TIP. The RMP is a dynamic document that can be addressed at any meeting. The meeting schedule for the CRTPA and its committees can be found on the CRTPA website at www.crtpa.org You may also contact CRTPA staff directly at 850-891-8600 to gather this information.
## LRTP Public Involvement Process

### Update
- Major update initiated every 5 years for 20-year planning horizon

### Meetings
- Held for the public at key points during development of LRTP
- Notices for public meetings provided at least 10 days in advance of the meetings by webpage and e-mail blast.
- Public comment taken at all workshops and meetings.

### Comments & Responses
- Public comment period of 30 days prior to adoption of the final cost feasible plan.
- Comment forms available on CRTPA webpage and through QR code on informational flyers.
- MPO staff responds to comments received and combines correspondence for the review and consideration by CRTPA committees and Board.

### Adoption
- Comments received are considered by the CRTPA Board (at the end of the comment period) at a CRTPA Meeting prior to final adoption.

### Amendments
- Amendments to the LRTP require following the public involvement process as described above including public notice, comment period, and final adoption by the CRTPA Board.
- Modifications to the LTRTP do not require an initiation of the public involvement process or adoption by the CRTPA Board. They will be provided as informational items to the CRTPA Board and advisory committees.

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*The FDOT MPO Program Management Handbook (Chapter 4) provides more details regarding thresholds for Amendments vs. Modifications.*
Unified Planning Work Program (UPWP)

The Unified Planning Work Program (UPWP) defines the tasks and anticipated funding requirements for the Capital Region Transportation Planning Agency (CRTPA) during the fiscal period beginning July 1, of any given year, and ending June 30, two year later. The UPWP essentially outlines the operating budget of the CRTPA staff for routine and special transportation projects.

Florida Statutes 339.175 provides that the CRTPA will work in conjunction with FDOT and the local partnering transit agency to develop the UPWP – detailing the planning tasks to be undertaken with an estimated dollar amount for each in compliance with state and federal law.

23 CFR 450.308 requires that the UPWP include descriptions of the anticipated work that will be done, when, and by whom for the next two years.

These revisions do not change the approved FHWA budget, or do not delete a work task, or do not change the scope of an approved task. Formal approval is not required for a modification, however, notification to FHWA and FDOT should be done.

Amendments to the UPWP must be approved by FHWA. Amendments include those actions that either delete a work task, change the scope of a task, or change the approved budget within the UPWP.
UPWP Public Involvement Process

2 Yr Update
- Updated every other year
- Kick-Off Meeting required at onset of update.
- Comments recorded from all agencies and public in attendance and considered in the development.

Comment Period
- The comment period for the UPWP is 14 days prior to final adoption.
- Draft copy notices and comment forms provided to area libraries, local government offices, and on CRTPA webpage.
- Draft UPWP posted to CRTPA webpage

Responses
- CRTPA staff responds to public input and compiles all received for consideration by the CRTPA Board.

Adoption
- CRTPA Board adopts following consideration of all public comment received, including that of the advisory committees.

Modification
- Posted on CRTPA webpage for 7 days prior to submittal to FDOT (who forwards to FHWA). Modifications require amending the agreement with FDOT but do not require formal CRTPA approval and initiation of Public Involvement Process.

Amendment
- Posted on CRTPA webpage for 14 days prior to formal adoption. Adoptions must be endorsed by TAC and CMAC before CRTPA approval. Requires amending the agreement with FDOT and initiation of Public Involvement Process.
Public Involvement Techniques Used By The CRTPA

It is the intention of this document to stimulate an even greater level of citizen participation. This can be accomplished by examining some of the more difficult areas in the transportation planning process. One such area is the channel of communication between elected officials, technical personnel, and the general public within the CRTPA area. The ability of the public to have access to, and to understand the written material is an important aspect of the public involvement process. The CRTPA will continue to implement an ongoing program that provides adequate information for the public to make informed decisions on transportation issues through various channels. Public comments and suggestions for improving this process are welcomed, and will be evaluated and incorporated as appropriate into this section in future updates of this document.

Determining Methods of Involvement

The CRTPA has identified many different ways on the following pages to share information, provide education and outreach, and to meet with the public to promote public involvement in the transportation planning process. While lengthy, this list is not exhaustive, and it is also not specific to which projects they will be used for and when -- this is intentional. Different public involvement efforts will be prescribed for different CRTPA transportation projects based on factors such as project location in the region, locations of public involvement events planned for the project, location and type of audience targeted, and past experience with both the public involvement for the project and public involvement with the target audiences.

Where in the world will CRTPA Public Involvement take you?

Anywhere you want to go.
Workshops

Workshops are particularly helpful during project development phases of CRTPA projects as they serve as informal two-way learning experiences educating the public about its inner workings and allowing CRTPA staff to hear opinions and values expressed by the public.

*Activities:* Corridor Studies, Master Plans, Long Range Transportation Plans, and other major CRTPA projects employ the use of workshops.

Community Conversations

Community Conversations are events targeting specific groups of people by employer, special interest, or geographic area. Community Conversations can be initiated by request of the community group, or initiated by the CRTPA through the identification of the community group as representative of a stakeholder in a particular CRTPA project. Examples of Community Conversations in the past have been with Senior Centers, Civic organizations, or university groups, and are helpful in getting the viewpoints of a representative group of a community at their convenience. If you would like a Community Conversation, please contact Lynn Barr of the CRTPA at 891-8630.

*Activities:* Corridor Studies, Long Range Transportation Plans, and other major CRTPA projects employ the use of Community Conversations.

Community Events

For busy individuals who do not typically attend project-specific meetings or who do not belong to organizations that may receive Community Conversations, Community Events offer an opportunity for easy access to information, exposure for the CRTPA to members of the programs thereof, and to engage a wide variety of community members in a casual atmosphere at the leisure of the public. This type of event would involve a variety of exhibits: maps, photos, models, slide shows, videos, and/or give-away items. The CRTPA has been active in Community Events such as Bike To Work Week, Helmet Safety Events, Ground Breaking Ceremonies, and the Active Living Expo among others. If you know of a Community Event that would perfect for engaging a broad audience in
Leon, Gadsden, Jefferson, or Wakulla County, please contact Lynn Barr of the CRTPA at 891-8630.

**Activities:** Bike to Work Week, Active Living Expo, Transportation Safety Week, Teen Driving Awareness Week are events the CRTPA has routinely attended.

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**Plan Reports & Project Newsletters**

These documents are published by the CRTPA at regular intervals in the development of major projects such as the long range transportation plan, corridor studies, master plans, and other roadway or trail projects. These documents provide the public with the latest developments and draw their attention to the latest opportunity to make comments and recommendations and can be found on the CRTPA webpage, project-specific web pages, and can be provided via e-mail blast. All CRTPA mandated work products are available in alternative formats (i.e., Braille, audio tape or other applicable sources for those people with limited English or physical abilities) and are available on the webpage at www.crtpa.org.

**Activities:** Plan reports are made available to interested persons on the CRTPA webpage and individual project pages.

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**Alternative Media**

These tools offer additional ways (other than television, newspaper & radio) for the CRTPA to disseminate and gather information, such as via Currently the CRTPA has a website which includes information such as meetings, applications, and reports. The web address is www.crtpa.org. The availability of the site allows staff to more effectively distribute surveys concerning various CRTPA programs, projects, and documents and to provide reports and informational items to the public. Many CRTPA Projects also have their own social media outlets such as project specific videos, Facebook Pages, and links to Twitter, all of which are indicated on the CRTPA webpage at www.crtpa.org.
Activities: Facebook pages for the CRTPA and individual projects such as the Regional Mobility Plan and Capital Area to Sea Trail. Major projects will have their own Facebook Pages to provide a more interactive ongoing conversation with interested parties.

CRTPA Master Database for Electronic Communications
The CRTPA keeps an electronic database of attendees at public meetings, homeowner’s association members, interested businesses, civic organizations, etc on hand in order to disseminate information quickly.

Activities: Notifications are sent to the groups that have expressed interest in a certain project or which appear to have a reasonable connection to a project.

CRTPA webpage
The CRTPA web site (www.crtpa.org) is a user-friendly tool intended to provide the public with access to transportation information that will increase awareness of transportation planning activities in the area. This site includes information about the metropolitan transportation planning process, upcoming meeting agendas and other topics pertaining to the transportation planning process. Over the years the Internet has become a frequently used tool for sending and retrieving information; however, the CRTPA recognizes that traditional forms of public outreach will continue to be important, achieving meaningful participation. These traditional methods will be continually used by the CRTPA, but staff will continue its efforts to find the most efficient and effective ways to distribute information to citizens.

Activities: Publications such as the TIP, the LRTP, the UPWP, the various Bicycle - Pedestrian Master Plans, as well as this document, will be accessible directly from the site.
Public Meetings

The CRTPA utilizes public meetings to gather and share information with the public and elected officials. All meetings are ADA accessible and open to the public and are advertised on the CRTPA webpage as well as provided via e-mail blast. To be placed on our e-mail blast distribution list, simply contact a CRTPA staff person at 850.891.8630.

Activities: Meetings are held throughout the year and advertised on the CRTPA Calendar on the webpage at www.crtpa.org. Agendas for the CRTPA Board and Advisory Committees can be accessed through the webpage as well. Other public meetings for various other projects are also noticed on the webpage.
Appendix A: Definitions / Acronyms
DEFINITIONS / ACRONYMS

**Americans with Disabilities Act of 1990 (ADA):** Federal law that requires that public facilities and transportation services be accessible to persons with disabilities including those with mental disabilities, temporary disabilities, and the conditions related to substance abuse.

**Citizen's Multimodal Advisory Committee (CMAC):** Representatives of the community and select agencies who provide and gauge public reaction to planning proposals and provide recommendations to the CRTPA regarding transportation needs of the community.

**Community Transportation Coordinator (CTC):** Responsible for coordinating transportation services for disadvantaged individuals.

**Environmental Justice:** refers to efforts to avoid disproportionate negative impacts on minority or low-income populations from any federally funded program or activity.

**Federal Aviation Administration (FAA):** An administration within the USDOT responsible for federal guidance and funding of aviation issues.

**Florida Department of Transportation (FOOT):** The state agency granted the legislative authority to develop and maintain state transportation facilities and services.

**Federal Highway Administration (FHWA):** An administration within the USDOT responsible for federal guidance and funding for federal and state highway facilities.

**Federal Transit Administration (FTA):** An administration within the USDOT responsible for federal guidance and funding for public transportation facilities.

**Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA):** The federal transportation appropriation bill established to develop a national intermodal transportation system that is economically efficient and environmentally sound, encourages citizen participation, provides the foundation for the nation to compete in a global economy, and moves people and goods in an energy efficient manner.

**Limited English Proficiency (LEP):** Individuals who do not speak English as their primary language and who have a limited ability to read, speak, write, or understand English can be limited English proficient, or "LEP." These individuals may be entitled to language assistance with respect to a particular type or service, benefit, or encounter.

**Long Range Transportation Plan (LRTP):** A federally mandated 20 - 25 year transportation plan, which provides guidance in the development of an efficient, multimodal transportation system.
Metropolitan Planning Organization (MPO) - An agency created under federal and state law to provide a forum for cooperative decision-making with regard to regional transportation issues. Membership includes elected and appointed officials representing local jurisdictions and transportation agencies.

Multi-modal Transportation System - A comprehensive transportation system which includes travel options for cars, transit, truck, airplane, motorcycle, bicyclists & pedestrians.

Project Development & Environmental Study (PD&E) - A study performed to determine the feasibility of a road improvement by identifying possible alternatives and evaluating the social, economic, and environmental impacts associated with them.

Technical Advisory Committee (TAC) - A regional representation of local and state planners, engineers, transit operators, and School Superintendents or representatives thereof who provide technical input regarding transportation plans and programs and makes recommendations to the CRTPA.

Title VI - Refers to a segment of the Civil Rights Act of 1964, requiring that no person be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program/activity receiving federal financial assistance from the U.S. Department of Transportation on the grounds of race, color, sex, or national origin.

Transportation Disadvantaged - Refers to those persons who because of physical or mental disability, income, age, or who for other reasons are unable to transport themselves or to purchase transportation. They may be dependent upon others to obtain access to health care, employment, education, shopping, social activities, or other life-sustaining activities or may be children who are handicapped or high-risk

Transportation Disadvantaged Coordinating Board (TDCB) - TDCB is responsible for identifying the needs of those who cannot secure their own means of transportation, bringing those needs to the attention of the Community Transportation Coordinator (CTC), and monitoring the amount of Transportation Disadvantaged Funds being received locally.

Transportation Improvement Program (TIP) - Incorporates, and coordinates the transportation capital budgets of the FDOT, Gadsden County, Jefferson County, Leon County, Wakulla County, and the City of Tallahassee, delineating project activity, location, estimated costs, and proposed funding sources.

Unified Planning Work Program (UPWP) - A federally mandated report that documents the planning and resource activities of the MPO.

United States Department of Transportation (USDOT) - The federal department responsible for guidance and funding for all federally supported transportation activities.
Appendix B: Committee Application
Please return in person to:
Capital Region Transportation Planning Agency
300 S. Adams St., 3rd Floor
Tallahassee, Florida 32301

Or mail to:
CRTPA
300 S. Adams St, Box A-19
Tallahassee, Fl. 32301

This application will remain in active files for two years.

Please contact the CRTPA to advise of any changes regarding the information on this application.

Email: lynn.barr@talgov.com
PHONE: 850-891-8630

<table>
<thead>
<tr>
<th>Name:</th>
<th>Date:</th>
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<td>Work Phone:</td>
<td>Home Phone:</td>
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Please list your specific employer/occupation if employed by a State, Federal, or local government:

Employer:

Please provide your home and work address (if applicable). Please check that box of your preferred mailing address.

- [ ] Home Address:
  - City/State/Zip:
- [ ] Work Address:
  - City/State/Zip:

The Capital Region Transportation Planning Agency strives to ensure that its citizens multimodal advisory committee is representative of the community’s demographic makeup. To assist in this endeavor, please provide the following information (voluntary).

Please also note if you are physically challenged.

- [ ] Yes
- [ ] No

Race:
- [ ] American Indian or Alaskan Native
- [ ] Black
- [ ] Other
- [ ] Asian or Pacific Islander
- [ ] Hispanic
- [ ] White

Gender:
- [ ] Female
- [ ] Male

Identify any potential conflicts of interest that might occur were you to be appointed:

- [ ] Do you ride the bus?
- [ ] Do you drive a car?

- [ ] Yes
- [ ] No

Please circle your age bracket
18 – 25 / 26 - 35 / 36 - 49 / 50 and over

- [ ] Do you bicycle to work/shopping?
- [ ] Do you bicycle for recreation?

- [ ] Yes
- [ ] No

- [ ] Do you walk to work/shopping?
- [ ] Do you walk for recreation?

- [ ] Yes
- [ ] No

- [ ] Can you serve a multi-year term?
- [ ] Can you regularly attend meetings?

- [ ] Yes
- [ ] No

Conflicts:

Please circle any special population interests you may represent:

- Minorities, Road Cyclists, Off-Road Cyclists, Transit Riders, Transportation Disadvantaged
- Child, Youth, or Senior Pedestrian Advocates, Students, Persons with Disabilities, Seniors
Please tell us something about yourself! This information will help us create an advisory board that is reflective of a broad spectrum of the community. If you have any interests, hobbies, community activities, previous experience on committees, or anything else you would like us to know in consideration of your application please write it here. You may also attach this information.

How did you hear about us?

All statements and information provided in this application are true to the best of my knowledge.

Signature: ________________________________________________

If you have a disability requiring accommodations, or need assistance filling out this application, please contact the Capital Region Transportation Planning Agency at 850-891-8630.

The telephone number for the Florida Relay TDD Service is 711 or 1-800-955-8771.
Appendix C: PIPP Evaluation Guide

The mission of the CRTPA public involvement plan is to ensure that all interested parties have an opportunity to fully participate in the transportation decision-making process and that the input from the public is carefully considered and reflected in the work of the CRTPA.

To achieve the mission of the public involvement plan, four key goals must be met. These four goals are supported by accompanying objectives and performance indicators. While the goals identify specific outcomes that the public involvement program is designed to produce, the supporting objectives outline a plan of how to get there. The performance indicators listed below each set of goals and objectives are to be used as targets to reach in varying public involvement activities. While most of these targets evaluate how effective the public involvement efforts are at reaching the goals and objectives of the plan, an evaluation of how well these targets are met in each public involvement effort provides an indication of how effectively the public involvement plan is being implemented.
Description: This Goal addresses the desire to ensure that all interested persons, including those with disabilities, within the underserved populations (minority, low-income, and elderly), with limited English proficiency, who reside or work in the periphery of the CRTPA boundary, and those who rely on transit services, walking, or cycling as their means of transportation, have as equitable an opportunity as others in the CRTPA boundary to participate in transportation decision-making for the region.

For this goal to be met, the CRTPA must ensure the following seven (7) target actions are met:

1. All persons, including those with disabilities, must have access to notification, information and participation opportunities;

2. Information must be provided in languages other than English and in formats suited for persons with disabilities if requested;

3. The meetings/events must be near public transportation if available.

4. The meetings or events must be held at convenient times and locations, taking into consideration work-home commute times in the outlying CRTPA areas;

5. The public involvement opportunities are geographically dispersed;

6. The public involvement efforts must be designed as accessible to the underserved populations; and

7. Public Involvement events/committees/meetings must be targeted to attract and reflect the demographic make-up of the region.
EQUITY

OBJECTIVES AND PERFORMANCE INDICATORS:

The objectives and performance indicators designed to support the Goal of, "Equity" in the public involvement plan are described below.

OBJECTIVE E.1: The Capital Region Transportation Planning Agency will identify traditionally underserved populations within the region, including minority, low income and elderly populations, and plan public involvement and outreach efforts for these segments of the population with their unique needs in mind to promote their participation.

Description: This objective aims to promote involvement by populations that are traditionally underrepresented in the transportation decision-making process by identifying the location of these populations and tailoring outreach and involvement efforts to capture their participation. Because these populations are unique and vary by location and limitations, each CRTPA work project will be presented to these populations in ways that appear most appropriate for the area.

Performance Indicators:

A. Public involvement efforts are held in areas within or convenient to concentrations of the underserved populations, including the elderly, handicapped, minority, low-income, and limited language populations.

B. Information and meeting notifications are distributed in common areas such as libraries within or serving the underserved areas.

C. Input will be solicited by conducting one-on-one interviews with community leaders to gain information.

D. Diversity of participation is being achieved.

E. Participation by the underserved populations in the region is being witnessed.
Data and Measurement: The Census Block Group data will be used as a foundation to identify the traditionally underserved population areas. At a minimum, the CRTPA will identify minority, low-income, elderly, handicapped, and language limited population concentrations in the region. Outreach activities will be tailored to involve individuals from these populations in the transportation planning process.

When assessing participation by the underserved populations, zip codes data can be requested on citizen sign-in sheets to help track if the citizen may be coming from an area of the region representative of an underserved population concentration. Census Block Group data can be used to determine if the zip code overlaps an underserved population area. This method of determining participation is very speculative, but due to privacy concerns, this may be the best indicator of reaching representatives of these areas.
OBJECTIVE E.2: The CRTPA will maintain a regional database identifying key representatives of professional organizations and underserved segments of the region's population and solicit their participation in CRTPA transportation-related work products. The database should include, but is not limited to a list of the community leaders from the various churches, neighborhoods, civic organizations, and service organizations for disabled or elderly and other organizations that are located within the traditionally underserved areas within the region.

Description: This objective aims to promote citizen involvement, including populations that are traditionally underrepresented in the transportation decision-making process, by identifying representatives of underserved populations and community leaders throughout the region to assist in the CRTPA outreach and involvement efforts. This database of contact information will be utilized in mail-outs and as a starting point for mass notifications of upcoming workshops, and meetings.

Performance Indicators:

A. On a yearly basis, CRTPA staff updates the regional contact database and its committees to add new community leaders or groups within the region to the notification and public involvement solicitation contact list.

B. At least as frequently as every update to the long range transportation plan, the regional profile for the CRTPA area will be updated to identify the locations of the underserved populations and changes to that demographic.

C. The regional profile database, maps and CRTPA mailing list will be used for distribution of agendas; public notices and any other CRTPA related activities that are part of the public participation program.

Data and Measurement: The Census Block Group map will be used as a foundation to identify the traditionally underserved population areas. Outreach will be tailored to involve individuals from these communities in the transportation planning process. In addition, CRTPA staff will actively solicit input from these areas by conducting one-on-one interviews with community leaders to gain information and solicit their participation or recommendations for community representation.
**OBJECTIVE E.3:** Provide diversity and seek representation on the CRTPA citizen-based committees (Citizens Multimodal Advisory Committee) that reflects the demographics of the region when possible as well as the interests of the underserved populations.

*Description:* This objective stresses the importance in achieving representation and consistent participation by a set of individuals that are representative of the broader public, and particularly the underserved populations.

*Performance Indicators:*

A. The membership of the CRTPA committees represent the demographics of the CRTPA region and maintains the integrity of its purpose.

B. The CRTPA committee membership and attendance records are reviewed annually, to monitor how closely the demographic composition of the CRTPA advisory committees mirrors that of the demographics on record with the CRTPA region database, and if the interest of the minority, handicapped, elderly, and low-income populations are being represented on the committees.

C. CRTPA staff seeks interested parties who can adequately represent the interests of the underserved to serve in an advisory capacity when vacancies exist and when that segment of the population is underrepresented on a committee.

*Data and Measurement:* At least as often as every update to the long range transportation plan, census data will be updated for the region that will provide the framework for the desired demographics of the Citizen’s Multimodal Advisory Committee (CMAC). As membership applications are reviewed for consideration in filling vacancies to the committee, the demographics or representation characteristics, which are lacking will be taken into consideration when seeking an appropriate committee member candidate.
**OBJECTIVE E.4:** Geographically disperse public hearings and workshops throughout the CRTPA region to equalize the accessibility to information and participation across the region.

**Description:** This objective tracks whether access to public involvement opportunities is being distributed across the planning area equally.

**Performance Indicators:**

A. At least one meeting or opportunity is located in each county of the CRTPA region for work tasks that are of interest to the entire region.

B. Meeting locations are alternated along the study corridor for projects that are specific to a sub-area within the CRTPA region, and not of special concern to the entire region.

**Data and Measurement:** This could be tracked through a record keeping of meeting or event locations in relation to projects or actions. It would vary according to the type and nature of the work project...special transportation projects may only involve specific area of the region (such as specific corridor studies) whereas other projects, such as the long-range transportation plan, may involve the entire region. For roadway improvement projects, the objective would be to spread successive meeting locations along the corridor, whereas with widespread work tasks, the objective would be to spread meeting locations throughout the region.
OBJECTIVE E.5: Meeting sites will be selected which are convenient and more easily accessible to traditionally underserved populations.

**Description:** This objective pertains to the suitability of event locations to most effectively serve the underserved populations. Whenever possible, the general public should be able to use public transportation to attend public involvement events. Limitations include the service area of the transit or paratransit provider. The locations must be accessible to persons with disabilities, with emphasis placed on identifying locations that offer sidewalks, adequate lighting, and which are a short walking distance (less than a quarter of a mile) from available transit.

**Performance Indicators:**

A. The majority of participants feel the event is held at a convenient location.

B. Public involvement efforts are held in areas identified as within or convenient to concentrations of the underserved populations, including the elderly, handicapped, minority, low-income, and limited language populations.

C. Public involvement opportunities are held in locations that are accessible to persons with disabilities.

D. Public involvement locations are served by transit or are accessible by means other than the automobile when these amenities are present in the desired location for public involvement events.

E. Public involvement events are within paratransit service areas, or are held concurrent with events / meetings that have a large attendance by the elderly or disabled, such as Local Coordinating Board meetings.

**Data and Measurement:** Satisfaction with meeting/event location would be measured largely by responses to surveys administered at the meeting or distributed via the web or by mail. Surveys need to be administered to a large sample of the invitee list.
(including those who did not attend) to ensure that a representative opinion of meeting location is discerned from the survey.

Responses to the surveys will be utilized to determine if changes need to be made in the location of future events. Assessments of citizen attendance at events will be made immediately following the events/meetings to assess if changes need to be made to future meetings to capture better participation.

Regarding accessibility to transit services, the meeting locations can be planned within a quarter mile of transit services, unless no transit service is available within the affected area. Records should be kept of suitability of different locations used, as well as surveys conveying the satisfaction from the attendees with regard to the amenities of the location. In addition, locating meetings in areas that have the availability of ADA complementary paratransit service or other coordinated transportation (dependent on available non-sponsored funding) will help ensure that the elderly or disabled population can attend.
OBJECTIVE E.6: The CRTPA meetings/events will be held at times designed to be convenient to capture the highest level of public involvement.

Description: This objective aims to ensure that those individuals participating or those invited but not participating feel that the public involvement opportunities are offered at a convenient time. Different areas of the region may require different meeting times to be convenient for the population within that area. For example, evening meetings may be perceived as less convenient in areas with a high proportion of retirees or night-workers, but may be preferred in areas with a high percentage of daytime workers. Those with long commute times to and from work may need even later meeting times than those living and working within close proximity of each other. When possible, meetings should be held at staggered times to increase overall opportunities for participation.

Performance Indicators:

A. The majority of participants felt the meeting/event was held at a convenient time.

B. The majority of invited persons surveyed who did not attend, expressed reasons other than inconvenient time for not attending the event/meeting.

C. Meetings/Events are held at different times during the day, or over the course of several days/weeks/months to capture more participants.

Data and Measurement: Satisfaction with meeting/event time would be measured by responses to surveys administered at the meeting or distributed via the web or by mail. Surveys need to be administered to a large sample of the invitee list (including those who did not attend) to ensure that a representative opinion of meeting time is discerned from the survey.

Responses can be utilized to determine if changes need to be made in the scheduling times in different areas of the region. Assessments of citizen attendance at meetings and events will be made immediately following the events/meetings to assess if changes need to be made to future meetings to capture better participation.
**OBJECTIVE E-7:** CRTPA information is available in alternate formats for the handicapped, and in languages other than English when the need is made known.

**Description:** This objective addresses the need to be able to provide alternate methods of information to the public when requested, or when the need is foreseeable. This includes providing information in Braille, large print, audio reproduction, and in languages other than English when requested or when the need is apparent. This is particularly important in areas with large immigrant populations who speak English as a second language, and in pockets of the elderly and handicapped populations.

**Performance Indicators:**

A. Information is provided in languages other than English where the affected population comprises a high proportion of non-English speakers.

B. Information is provided in alternate formats for the elderly and handicapped /vision impaired citizens of the region.

C. The majority of disabled persons that requested accommodations were satisfied with efforts made to accommodate their needs

**Data and Measurement:** This indicator requires a determination of whether an affected area contains a high proportion of non-English speakers that will likely require information in another language or potentially need translation services, and if specific areas of the region have other alternate format needs as well. Pockets of elderly may require the foresight to provide materials in large print, for example. Census Block Group data will be used to identify areas of the region where the need to provide information in non-typical formats is greater. After a need has been identified, then CRTPA staff will track if written materials and media announcements related to transportation projects and actions in these areas were translated into languages other than English, or provided in other alternate formats. Records will be kept of requests made and accommodated for alternate formats of information.
GOAL 2: INFORMATION & EDUCATION

INFORM AND EDUCATE THE PUBLIC EARLY, CLEARLY, AND CONTINUOUSLY THROUGHOUT THE TRANSPORTATION DECISION-MAKING PROCESS.

Description: Effective public involvement requires the open-two-way sharing of information. To participate effectively, people must be kept informed early and continuously throughout the decision-making process. Public information materials must also be clear and understandable to the target audience. This means that public involvement informational materials will need to be shared in different ways with different population groups to be effective. The public must also have a clear understanding of who the CRTPA is, what the organization does, and have complete confidence in the staff.

The following group of objectives and performance indicators aims to ensure that the public is adequately notified about on-going and potential transportation projects and that those interested in participating in the decision-making process are kept informed and have confidence in the public involvement process. The following targets must be met to satisfy the Information and Education Goal of the public involvement plan:

- Information is conveyed to the public regarding the role the CRTPA plays in transportation decision-making in the region;
- Project information/education is conveyed clearly and made available to all interested persons in the planning region; and
- Adequate public noticing of involvement opportunities is provided.
OBJECTIVES AND PERFORMANCE INDICATORS:

OBJECTIVE I-1: Provide clear and complete information to the public about the CRTPA, the transportation decision-making process, work tasks of the CRTPA, and public involvement opportunities.

**Description:** This objective aims to ensure that CRTPA information is provided to the public in an easy-to-understand manner, and that it is comprehensive enough in scope to give them the ability to participate meaningfully in the transportation decision-making process.

**Performance Indicators:**

A. The CRTPA has provided a comprehensive, up to date, easy to navigate web page to share information with the public. CRTPA contact information, agendas, materials, and schedules are easy to find on the web site. Additionally, all CRTPA related meeting dates, advertisements of public hearings, meetings, or workshops related to transportation planning are included on the web site. All draft and adopted CRTPA documents are easy to download off the site. The web site address is included in all printed materials.

B. Informational sheets/pamphlets/brochures/newsletters are created to explain CRTPA work tasks, and efforts are made to distribute them to the citizens in the CRTPA region, including those within the underserved populations. Newsletters are sent out to those on the regional profile database contact list as well as made available at libraries, grocery stores, meetings, the Internet and other various locations through the community.

C. The majority of persons surveyed, who have received CRTPA information agree that the information provided is clear and that they know where to seek additional information.
D. The majority of persons surveyed, who have received CRTPA information agree that the information provided is explained adequately such that they understand the work task/public involvement opportunity, and how to get involved further.

E. Advertisement / public notice material is given with adequate advance notification and is easy to understand.

**Data and Measurement**: The primary data source would be responses to questionnaires that are distributed to participants at meetings, via the web page or by mail. Information on the public reaction to the amount of notification, clarity and completeness of information provided on informational materials and CRTPA presentations would be sought. Responses to the surveys would be used to determine if improvements need to be made in various forms of agency communications with the public, and if so, to which populations within the CRTPA region.
**OBJECTIVE I-2:** Seek opportunities to educate the public about the different ways they can influence the transportation improvements for the future, and how they can get involved to shape the future of transportation in the region.

**Description:** This objective speaks to the need for the CRTPA to engage itself with the public to raise the visibility of the CRTPA and its function, and also to raise the awareness and understanding of the public of the transportation decision-making process. This multi-faceted objective aims to increase the confidence level of the public in the CRTPA staff such that public involvement efforts become more proactive and cooperative than reactive and suspicious in nature.

**Performance Indicators:**

A. The CRTPA participates in many different outreach avenues to educate and to elicit participation from the public on various work tasks of the CRTPA.

B. CRTPA staff takes steps to maintain the continued involvement of citizens in the transportation decision-making process once they have been engaged in the process.

C. Assistance is provided, such as training, coordination, or the provision of resources, to community and special interest groups, especially those dedicated to transportation issues to increase public awareness of the CRTPA and to provide outreach and assistance.

**Data and Measurement:** The primary data source would be a record of the outreach and coordination efforts that the CRTPA took part in. Additionally, data on the number of citizen encounters and new repeat participants in public involvement activities would be a good indicator of the successes in introducing new participants to the transportation decision-making process.
GOAL 3: METHODS OF PUBLIC ENGAGEMENT ARE EFFECTIVE

IDENTIFY AND UTILIZE A VARIETY OF METHODS TO MOST EFFECTIVELY INFORM AND ENGAGE THE PUBLIC.

**Description:** An effective public involvement process involves the citizenry early and often in the decision-making process so their knowledge and concerns can be considered in project development. Although public meetings are a versatile involvement technique, they should be used in combination with a number of other activities to widen the appeal of participating to others within the region. It is crucial to understand the audience and to tailor the methods of public involvement to their specific and unique needs. In particular, efforts to engage the traditionally underserved populations (elderly, disabled, low-income, language limited, to name a few) often require more personal levels of engagement such as neighborhood meetings and one-on-one introductions to be highly effective.

The following group of objectives and performance indicators are intended to produce effective public involvement throughout the CRTPA region. The following targets must be met to satisfy the Methods of Effective Public Engagement Goal:

- Participants must be involved using multiple techniques;
- Interested persons must feel they had an adequate opportunity to participate; and
- Interested persons must see value in their participation opportunities
METHODS OF ENGAGEMENT

OBJECTIVES AND PERFORMANCE INDICATORS:

**OBJECTIVE M-1:** Use a variety of methods to engage the public and solicit their comments on the plans and projects of the CRTPA in a meaningful way.

*Description:* This objective requires the use of multiple methods of public involvement to increase the rate of public participation in the CRTPA area. Using a variety of methods recognizes that people respond to different types of public involvement with varying levels of comfort and willingness to participate. Therefore, providing a variety of different types of participation opportunities increases the likelihood that a broader range of the public will become engaged in a meaningful way. Methods to be considered among the possibilities include public meetings, charrettes, neighborhood meetings, professional organization presentations, one-on-one meetings, webpage comment forms, and surveys to name a few.

**Performance Indicators:**

A. Public Involvement Invitees are involved using multiple techniques.

B. Public Involvement participants feel that the methods of involvement are meaningful.

C. CRTPA staff will utilize email to solicit comments on transportation planning materials and the meaningfulness the participants placed on their involvement in the decision-making process.

*Data and Measurement:* The number of involvement techniques used per project per area of the CRTPA region can be easily tracked in a record log, and the number of participants reached using multiple techniques can be cross-checked by reviewing sign-in sheets of multiple meetings. To determine the perceived “meaningfulness” of the methods of involvement, surveys will need to be conducted on the attendees.
**OBJECTIVE M-2:** Provide adequate advance notification and an adequate opportunity to participate in the decision-making process.

**Description:** This objective aim to ensure that the public involvement activities provide adequate notification (such that individuals can plan to attend participation opportunities) and opportunities to participate in the decision-making process. It also conveys that the CRTPA wants those who participate in the decision-making process to feel that the methods used by the CRTPA to engage them were valuable tools and worth repeating.

**Performance Indicators:**

A. The majority of interested persons feel that they have an adequate opportunity to participate in the decision-making process.

B. The majority of interested persons feel that they have adequate advance notification to be able to participate in the decision-making process.

**Data and Measurement:** The primary data source is responses to questions in surveys administered at meetings, via the web, or by mail on the value of the public participation strategies employed for that specific project. The responses will provide an indication of which public involvement methods are perceived by the public as being most valuable. This information can then be further broken down into which populations of the CRTPA respond better to different methods of involvement. This second tier of evaluation would require the gathering of zip-code information at public involvement opportunities, and then the cross referencing of zip codes to Census Block Group data to have a clear picture of what methods work best for different segments of the region.
OBJECTIVE M-3: Maintain interest and enthusiasm in the transportation planning process by ensuring that proper techniques for public involvement are used to convey and collect relevant information within the region. Closely monitor the involvement levels from the traditionally underserved population groups, to evaluate which techniques for public involvement are most effective.

Description: This objective speaks to the need to maintain the interest of participants in continued public participation with the CRTPA. This continued participation raises the knowledge base of those in the public involvement activities and strengthens the relationship between the citizenry and CRTPA staff. Increased knowledge and continuity of involvement leads to heightened confidence level in the public participation process and overall citizen voice in the transportation decision-making process. Additionally, it stresses the importance of monitoring the results of public involvement efforts to further their effectiveness.

Performance Indicators:

A. Citizens attending public involvement activities for a specific project are also involved in additional CRTPA public involvement activities for other projects.

B. Citizens who are from/who represent the underserved populations within the CRTPA region are actively involved in multiple CRTPA projects.

C. CRTPA staff evaluates public involvement efforts for effectiveness at capturing target populations, and modifies participation strategies in response to the needs of target areas and the region as a whole.

Data and Measurement: The primary data source is attendance records of public involvement activities in the CRTPA region. Zip-code information will be requested at public involvement opportunities to gain insight into the areas of the CRTPA that the involvement activities are reaching and appealing to. This information can provide guidance on the probability of participation by persons belonging to an underserved population.
GOAL 4: RESPONSIVENESS

CAREFULLY CONSIDER PUBLIC INPUT IN TRANSPORTATION DECISION-MAKING.

**Description:** Effective public involvement means more than just notifying people about the process and providing them with the opportunity to comment, it means effectively engaging the citizenry with CRTPA staff. Effective public involvement requires that the citizenry has the opportunity to participate, to be heard, and to engage in dialogue with decision-makers that is carefully considered, and met with a response.

The following objectives and performance indicators set the foundation for a public involvement process that is designed to involve and be responsive to citizen input throughout the CRTPA region. The following targets must be met to satisfy the Responsiveness Goal in the public involvement plan.

- Interested persons must feel they had an adequate opportunity to share their ideas and concerns; and

- Interested persons must feel public input was considered in the decision-making process.
RESPONSIVENESS

OBJECTIVES AND PERFORMANCE INDICATORS:

**OBJECTIVE R-1:** Provide opportunities for the public to have input on any action being proposed by the Capital Region Transportation Planning Agency.

*Description:* This objective speaks to the publics need to have easy and open access to CRTPA staff for the purpose of conveying comments, questions, concerns and ideas on CRTPA projects to CRTPA staff. Interested persons need to have numerous opportunities and avenues available to them to include their ideas in the decision-making process.

*Performance Indicators:*

A. Comment cards are available at CRTPA related functions.

B. CRTPA staff contact information is provided on all distributed materials, including physical & mailing address, phone numbers, and web page address.

C. Comment opportunities are provided on the CRTPA web page for both broad topics and individual projects.

D. Each CRTPA subcommittee and CRTPA Board meeting agenda includes dedicated time to hear and address citizen comments and concerns.

E. A summary of public comments is provided to the CRTPA as they are received. All items adopted by the CRTPA include a summary of the public comment as part of the documentation.

*Data and Measurement:* Comments received will be evaluated for the issue raised for a particular project and for information the comment may provide on effectiveness of the comment process.
OBJECTIVE R-2: Citizens involved in the process have confidence that their input is considered in the decision-making process.

**Description:** This objective helps frame the public involvement opportunities in such a way that they are designed to do more than seek comment on work that has already been completed. The involvement opportunities must be true opportunities where decisions have not been pre-determined and the information shared with the CRTPA has an opportunity to be considered and utilized in the decision-making process. The objective addresses the fact that participants need to see that they are "heard" by CRTPA staff and that their input is considered.

**Performance Indicators:**

A. The majority of participants feel that their input is considered.

B. Public comments, reactions and perceptions are conveyed to the CRTPA subcommittees and CRTPA Board. Where appropriate, comments are shared with local, state and federal officials.

C. Public comments are incorporated into plans and solutions where appropriate.

**Data and Measurement:** Responses to CRTPA surveys and comment cards will provide an indication on the confidence level the majority of participants have that their input is adequately considered and addressed. Additionally, project documentation will show the degree to which citizen comments and concerns were addressed and incorporated into project development.
**OBJECTIVE R-3:** CRTPA staff is responsive to citizen requests, comments, and concerns.

**Description:** To achieve confidence in the public involvement process, citizens need to know that their comments and concerns are not only heard, but also taken seriously. For public involvement to be meaningful, the ideas and concerns of participants need to be carefully considered in the decision-making process. CRTPA staff needs to provide a high level of responsiveness to citizen input so that their confidence in CRTPA staff is gained and maintained throughout the process.

**Performance Indicators:**

A. The majority of participants feel that CRTPA staff is responsive and encourages citizen involvement and input.

B. Public comments, reactions and perceptions are conveyed to the CRTPA subcommittees and CRTPA Board. Where appropriate, comments are shared with local, state and federal officials.

C. Responses to public inquiries are made within 2 working days of the date of inquiry receipt.

**Data and Measurement:** This objective can be monitored largely by noting the time and date of public requests for information and the time and date of CRTPA responses. E-mail to the CRTPA readily includes this information, whereas telephone calls and other forms of contact will need to be documented. CRTPA staff strives to provide same-day contact to give the citizen assurance that the request has been acknowledged, with an adequate response provided within 2 working days of the inquiry. Citizen surveys can also provide information on if the public perceives the response time from CRTPA staff to be adequate and reasonable. Negative responses will be evaluated further for determination on how to improve customer satisfaction and regain citizen confidence.
**OBJECTIVE R-4**: CRTPA staff is responsive to the successes and failures of the ongoing public participation activities such that adjustments are made along the process to heighten the effectiveness of each successive activity.

**Description**: This objective speaks to the need to continually evaluate the successes and failures of the various methods employed to solicit public participation in the CRTPA region. The CRTPA must be in tune to the needs of the region's population and adjust involvement strategies to mirror those needs if effective public participation is to be achieved.

**Performance Indicators**:

A. Public involvement efforts are evaluated at the conclusion of each activity to document the audience reached, and successes and shortfalls of each method used.

B. The successes and shortfalls of each public involvement effort are compared against the efforts previously completed to determine relative increases or decreases in involvement effectiveness.

C. At the end of each year (December) a report that describes the effectiveness of the public involvement strategies used throughout the year is prepared.

**Data and Measurement**: The CRTPA will keep a public involvement book that keeps track of all of the public involvement activities of the year, with an evaluation report attached outlining what aspects, if any, of the manner in which the public was involved should be altered for the next public participation opportunity.
Acknowledgements

The Capital Region Transportation Planning Agency thanks the following citizen groups and governmental agencies for their contributions to the content of this document:

CRTPA Technical Advisory Committee;
CRTPA Citizen's Multimodal Advisory Committee;
StarMetro;
Florida Department of Transportation;
Federal Transit Administration;
Federal Highway Administration

"The preparation of this report has been financed in part through grant(s) from the Federal Highway Administration and Federal Transit Administration, U.S. Department of Transportation, under the State Planning and Research Program, Section 505 (or Metropolitan Planning Program, Section 104(f)) of Title 23, U.S. Code. The contents of this report do not necessarily reflect the official views or policy of the U.S. Department of Transportation."

This PIPP satisfies StarMetro's Program of Project requirements of the Section 5307 Urbanized Area Formula Program Grant as administered by the Federal Transit Administration.
AGENDA ITEM 3C
CRTPA SAFETY TARGETS AND PERFORMANCE MEASURES

TYPE OF ITEM: Consent

STATEMENT OF ISSUE

The purpose of this item is to discuss Performance Targets for the Capital Region Transportation Planning Area (CRTPA) for the following five (5) safety performance measures adopted by the Federal Highway Administration (FHWA) in 2017 for all public roads:

1. Number of fatalities;
2. Rate of fatalities per 100 Million Vehicle Miles Traveled (VMT);
3. Number of serious injuries;
4. Rate of serious injuries per 100 Million VMT; and
5. Number of non-motorized fatalities and non-motorized serious injuries.

The Florida Department of Transportation (FDOT) has adopted the target of, “Zero” for the FHWA safety performance measures, and the CRTPA, along with all the other Metropolitan Planning Organizations in the State of Florida, is now required to adopt its own targets and performance measures for the safety measures. MPO’s may agree to support the state target or establish a specific number or rate for each.

RECOMMENDATIONS BY CRTPA COMMITTEES

The CRTPA’s two (2) committees (Citizens Multimodal Advisory Committee and Technical Advisory Committee) both met on February 6, 2018 and voted unanimously with a quorum present to recommend approval of the CRTPA safety targets and performance measures.

RECOMMENDED ACTION

Option 1: Adopt the CRTPA staff recommended Safety Targets.

HISTORY AND ANALYSIS

Nationally, state-specific, and locally, transportation plans exist to enhance safety for all users of the transportation system. A coordinated effort to connect all of the safety plans has long been in effect in the transportation realm, but over the last two years, a system of Performance Management has led to a greater push for comprehensive and coordinated transportation and safety planning.
Performance Measures for Safety have been developed by the FHWA, for which targets are being established cooperatively between the FDOT and MPO’s within the State of Florida (as well as nationally). Through this coordinated effort, the goals of the Highway Safety Improvement Program (HSIP), Highway Safety Plan (HSP), Strategic Highway Safety Plan (SHSP), and region-specific safety and transportation plans can be shown to guide and support one another.

In August of 2017, the FDOT adopted a target of “Zero” for the five (5) safety performance measures adopted by the Federal Highway Administration (FHWA) for all public roads. The five Performance Measures, along with a brief description of each are provided in the tables below.

<table>
<thead>
<tr>
<th>Performance Measure</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Number of fatalities</td>
<td>The total number of persons suffering fatal injuries in a motor vehicle crash during a calendar year.</td>
</tr>
<tr>
<td>Rate of fatalities per 100 Million Vehicle Miles Traveled (VMT)</td>
<td>The ratio of total number of fatalities to the number of vehicle miles traveled (VMT, in 100 Million VMT) in a calendar year.</td>
</tr>
<tr>
<td>Number of serious injuries</td>
<td>The total number of persons suffering at least one serious injury in a motor vehicle crash during a calendar year.</td>
</tr>
<tr>
<td>Rate of serious injuries per 100 Million VMT</td>
<td>The ratio of total number of serious injuries to the number of VMT (in 100 Million VMT) in a calendar year.</td>
</tr>
<tr>
<td>Number of non-motorized fatalities and non-motorized serious injuries</td>
<td>The combined total number of non-motorized fatalities and non-motorized serious injuries involving a motor vehicle during a calendar year.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>FDOT Adopted Measures</th>
<th>Target</th>
<th>Interim Performance Measure</th>
</tr>
</thead>
<tbody>
<tr>
<td>Number of fatalities</td>
<td>0</td>
<td>3,052</td>
</tr>
<tr>
<td>Rate of fatalities per 100 Million Vehicle Miles Traveled (VMT)</td>
<td>0</td>
<td>1.65</td>
</tr>
<tr>
<td>Number of serious injuries</td>
<td>0</td>
<td>20,861</td>
</tr>
<tr>
<td>Rate of serious injuries per 100 Million VMT</td>
<td>0</td>
<td>11.06</td>
</tr>
<tr>
<td>Number of non-motorized fatalities and non-motorized serious injuries</td>
<td>0</td>
<td>3,447</td>
</tr>
</tbody>
</table>

Upon adoption by the Florida Department of Transportation (FDOT) of a target of “Zero” and the Interim Performance Measures, the CRTPA, along with all the other Metropolitan Planning Organizations in the State of Florida, were given 180 days to adopt their targets for the safety measures. The CRTPA must adopt its Performance Measures and Targets by February 27, 2018.
MPO’s were granted the option of either adopting/supporting the State target, or establishing a specific number or rate for each performance measure. MPOs that choose to establish a rate for a target are required to report not only the estimate used for VMT to establish the target rate, but also the methodology used to arrive at the overall VMT estimate.

**CRTPA SAFETY TARGETS**

Utilizing data provided to the CRTPA from FDOT and the FHWA (provided in *Attachments 1 and 2*), staff established an average result for each performance measure from the years 2011 through 2016. The averages were utilized as the 2018 target and performance measure for each Safety Measure. These resulting recommended measures are as follows:

<table>
<thead>
<tr>
<th>Draft Safety Performance Measures</th>
<th>Target and Performance Measure</th>
</tr>
</thead>
<tbody>
<tr>
<td>Number of fatalities</td>
<td>56</td>
</tr>
<tr>
<td>Rate of fatalities per 100 Million Vehicle Miles Traveled (VMT)</td>
<td>1.279</td>
</tr>
<tr>
<td>Number of serious injuries</td>
<td>266</td>
</tr>
<tr>
<td>Rate of serious injuries per 100 Million VMT</td>
<td>7.313</td>
</tr>
<tr>
<td>Number of non-motorized fatalities and non-motorized serious injuries</td>
<td>44</td>
</tr>
</tbody>
</table>

These targets were provided to the CRTPA committees and Board in January of 2018 for initial review and have not changed since that time.

**NEXT STEPS**

Upon adoption of the CRTPA Safety Performance Measures and Targets, CRTPA staff will forward the action to the FDOT and FHWA in a report.

**OPTIONS**

Option 1: Adopt the CRTPA staff recommended Safety Targets. (Recommended)

Option 2: CRTPA Board Discretion.

**ATTACHMENTS**

Attachment 1: Data Sheet for Florida MPOs, including 2009-2016
Attachment 2: Extracted Data Sheet for the CRTPA, including 2011-2016
Attachment 3: Florida Highway Safety Improvement Program Sec 34: Safety Performance Targets
<table>
<thead>
<tr>
<th>MPO/TPO</th>
<th>Average Annual Fatalities¹</th>
<th>Average Annual Serious Injuries²</th>
<th>Average Annual Fatality Rates³</th>
<th>Average Annual Serious Injury Rates⁴</th>
<th>Average Annual Pedestrian and Bicyclist Fatalities and Injuries5</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Average</td>
<td>%</td>
<td>Average</td>
<td>%</td>
<td>Average</td>
</tr>
<tr>
<td>Space Coast TPO</td>
<td>Single County</td>
<td>208.4</td>
<td>1.8%</td>
<td>219.6</td>
<td>1.8%</td>
</tr>
<tr>
<td>Charlotte County-Port St. Lucie MPO</td>
<td>Single County</td>
<td>174.0</td>
<td>1.4%</td>
<td>179.0</td>
<td>1.4%</td>
</tr>
<tr>
<td>Broward MPO</td>
<td>Single County</td>
<td>151.0</td>
<td>1.3%</td>
<td>165.5</td>
<td>1.5%</td>
</tr>
<tr>
<td>Okaloosa-Walton TPO</td>
<td>Single County</td>
<td>202.0</td>
<td>2.0%</td>
<td>209.0</td>
<td>2.1%</td>
</tr>
<tr>
<td>Pinellas County MPO</td>
<td>Single County</td>
<td>38.8</td>
<td>0.4%</td>
<td>40.8</td>
<td>0.5%</td>
</tr>
<tr>
<td>Multiple Counties 81.0</td>
<td>81.6</td>
<td>0.7%</td>
<td>87.4</td>
<td>7.1%</td>
<td>99.8</td>
</tr>
<tr>
<td>Single County 37.2</td>
<td>37.2</td>
<td>0.0%</td>
<td>38.8</td>
<td>4.3%</td>
<td>38.0</td>
</tr>
<tr>
<td>Single County 26.2</td>
<td>23.6</td>
<td>-9.9%</td>
<td>24.2</td>
<td>2.5%</td>
<td>25.4</td>
</tr>
<tr>
<td>Single County 75.2</td>
<td>75.6</td>
<td>0.5%</td>
<td>81.0</td>
<td>7.1%</td>
<td>87.0</td>
</tr>
<tr>
<td>Single County 90.4</td>
<td>94.2</td>
<td>4.2%</td>
<td>99.8</td>
<td>5.9%</td>
<td>108.6</td>
</tr>
<tr>
<td>Single County 131.4</td>
<td>127.0</td>
<td>-3.3%</td>
<td>139.8</td>
<td>10.1%</td>
<td>153.4</td>
</tr>
<tr>
<td>Single County 99.0</td>
<td>101.4</td>
<td>2.4%</td>
<td>102.8</td>
<td>1.4%</td>
<td>105.8</td>
</tr>
<tr>
<td>Single County 30.0</td>
<td>29.8</td>
<td>-0.7%</td>
<td>31.0</td>
<td>4.0%</td>
<td>33.6</td>
</tr>
<tr>
<td>Single County 14.3</td>
<td>14.7</td>
<td>3.0%</td>
<td>16.4</td>
<td>0.9%</td>
<td>18.2</td>
</tr>
<tr>
<td>Single County 3.1</td>
<td>3.2</td>
<td>0.3%</td>
<td>3.3</td>
<td>0.3%</td>
<td>3.5</td>
</tr>
</tbody>
</table>

Single-county MPO/TPOs that encompass the entire limits of the county are calculated using the total county fatality, serious injuries and traffic volumes as published. Multiple-county MPO/TPOs that encompass the entire limits of each of their included counties are calculated using the serious injuries, serious injuries and traffic volumes summed for all of the included counties and are combined totals and rates calculated based on combined totals and combined traffic volumes. MPO/TPOs that do not encompass whole counties are not calculated at the MPO/TPO level but the counts calculated for each included county are presented in the lower table.

DATA SOURCES: Fatality and serious injury counts from Florida Dept. of Transportation (FDOT) State Safety Office's Crash Analysis Reporting (CAR) database as of November 8, 2017; traffic volumes as published by the FDOT office of Transportation Data and Analytics at http://www.fdot.gov/planning/statistics/mileage-rpts/

1. The average number of fatalities per year is the sum of the annual total fatalities for each year in the range divided by 5, to one decimal place. Fatality rates are calculated using the total county fatalities, serious injuries and traffic volumes summed for all of the included counties and are combined totals and rates calculated based on combined totals and combined traffic volumes. MPO/TPOs that do not encompass whole counties are not calculated at the MPO/TPO level but the counts calculated for each included county are presented in the lower table.

2. The average number of serious injuries per year is the sum of the annual total serious injuries for each year in the range divided by 5, to one decimal place. Serious injuries are individuals listed on an FTCR form with injury code "4" – incapacitating.

3. The average fatality rate is an average of the yearly rate figures for the years in the range, to three decimal places. Each yearly rate is calculated by dividing the total number of fatalities for the year by the total traffic volume for the year. Traffic volume is expressed in 100 Million Vehicle-Miles and is the Daily Vehicle-Miles Traveled (sum for the region for counts of vehicles per day times the length of the segments associated with the traffic) times the number of days in the year, divided by 100,000,000. This yields an annual volume of Vehicle-Miles. The number of fatalities divided by the traffic volume is the annual fatality rate. This measure averages the five annual rates within the region of the counts of vehicles per day times the length of the segments associated with the traffic) times the number of days in the year, divided by 100,000,000. This yields an annual volume of Vehicle-Miles. The number of fatalities divided by the traffic volume is the annual fatality rate. This measure averages the five annual rates within the

4. The average serious injury rate is an average of the yearly rate figures for the years in the range, to three decimal places. Each yearly rate is calculated by dividing the total number of serious injuries for the year by the total traffic volume for the year. See (3) above for an explanation of traffic volume. The same traffic volume figure is used here in the same way.

5. The average number of combined fatalities and serious injuries for bicyclists and pedestrians per year is the sum of the annual total bicyclist and pedestrian fatalities and total and bicyclist and pedestrian serious injuries for each year in the range divided by 5, to one decimal place. Bicyclist and pedestrian fatalities and serious injuries are individuals listed on an FDOT form as Non-Motorists with a Non-Motorist Description code of "01" (pedestrian), "02" (other pedestrian (wheelchair, person in a building, skater, pedestrian conveyance, etc.)), "03" (bicyclist) or "04" (other cyclist) and with injury code "5" – fatal (within 30 days) or injury code "4" – incapacitating.
### Fatality

<table>
<thead>
<tr>
<th></th>
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</tr>
</thead>
<tbody>
<tr>
<td>Gadsden</td>
<td>9</td>
<td>16</td>
<td>12</td>
<td>5</td>
<td>12</td>
<td>18</td>
</tr>
<tr>
<td>Jefferson</td>
<td>8</td>
<td>6</td>
<td>6</td>
<td>1</td>
<td>5</td>
<td>7</td>
</tr>
<tr>
<td>Leon</td>
<td>37</td>
<td>42</td>
<td>17</td>
<td>33</td>
<td>29</td>
<td>40</td>
</tr>
<tr>
<td>Wakulla</td>
<td>4</td>
<td>8</td>
<td>3</td>
<td>2</td>
<td>2</td>
<td>14</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>58</td>
<td>72</td>
<td>38</td>
<td>41</td>
<td>48</td>
<td>79</td>
</tr>
</tbody>
</table>

### Fatality Rates

<table>
<thead>
<tr>
<th></th>
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</tr>
</thead>
<tbody>
<tr>
<td>Gadsden</td>
<td>1.172</td>
<td>2.099</td>
<td>1.484</td>
<td>0.627</td>
<td>1.471</td>
<td>2.068</td>
</tr>
<tr>
<td>Jefferson</td>
<td>1.988</td>
<td>1.514</td>
<td>1.443</td>
<td>0.244</td>
<td>1.167</td>
<td>1.615</td>
</tr>
<tr>
<td>Leon</td>
<td>1.398</td>
<td>1.615</td>
<td>0.647</td>
<td>1.225</td>
<td>1.047</td>
<td>1.419</td>
</tr>
<tr>
<td>Wakulla</td>
<td>1.037</td>
<td>2.031</td>
<td>0.767</td>
<td>0.485</td>
<td>0.473</td>
<td>3.252</td>
</tr>
<tr>
<td><strong>Aggregate</strong>:</td>
<td>1.380</td>
<td>1.734</td>
<td>0.895</td>
<td>0.951</td>
<td>1.082</td>
<td>1.735</td>
</tr>
</tbody>
</table>

### Serious Injury Crashes

<table>
<thead>
<tr>
<th></th>
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<th></th>
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<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Gadsden</td>
<td>72</td>
<td>77</td>
<td>49</td>
<td>45</td>
<td>41</td>
<td>39</td>
</tr>
<tr>
<td>Jefferson</td>
<td>24</td>
<td>32</td>
<td>21</td>
<td>17</td>
<td>23</td>
<td>25</td>
</tr>
<tr>
<td>Leon</td>
<td>216</td>
<td>169</td>
<td>164</td>
<td>180</td>
<td>165</td>
<td>161</td>
</tr>
<tr>
<td>Wakulla</td>
<td>14</td>
<td>18</td>
<td>21</td>
<td>24</td>
<td>21</td>
<td>38</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>326</td>
<td>296</td>
<td>255</td>
<td>266</td>
<td>250</td>
<td>263</td>
</tr>
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</table>

### Serious Injury Rates

<table>
<thead>
<tr>
<th></th>
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<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Gadsden</td>
<td>9.379</td>
<td>10.102</td>
<td>6.060</td>
<td>5.642</td>
<td>5.027</td>
<td>4.480</td>
</tr>
<tr>
<td>Jefferson</td>
<td>5.964</td>
<td>8.076</td>
<td>5.050</td>
<td>4.151</td>
<td>5.368</td>
<td>5.769</td>
</tr>
<tr>
<td>Leon</td>
<td>8.162</td>
<td>6.500</td>
<td>6.238</td>
<td>6.683</td>
<td>5.957</td>
<td>5.710</td>
</tr>
<tr>
<td>Wakulla</td>
<td>3.630</td>
<td>4.569</td>
<td>5.369</td>
<td>5.824</td>
<td>4.962</td>
<td>8.827</td>
</tr>
<tr>
<td><strong>Average</strong>:</td>
<td>6.784</td>
<td>7.312</td>
<td>5.679</td>
<td>5.575</td>
<td>5.329</td>
<td>6.196</td>
</tr>
</tbody>
</table>

### Non-Motorized Fatalities/Serious Injury

<table>
<thead>
<tr>
<th></th>
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<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Gadsden</td>
<td>5</td>
<td>2</td>
<td>2</td>
<td>1</td>
<td>5</td>
<td>5</td>
</tr>
<tr>
<td>Jefferson</td>
<td>2</td>
<td>4</td>
<td>2</td>
<td>3</td>
<td>-</td>
<td>2</td>
</tr>
<tr>
<td>Leon</td>
<td>24</td>
<td>32</td>
<td>38</td>
<td>37</td>
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### 100M VMT

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34. Safety Performance Targets

Calendar Year 2018 Targets *

Number of Fatalities

0

Describe the basis for established target, including how it supports SHSP goals.

Based on statistical forecasting, the five year rolling average for total fatalities on Florida’s roads is forecast to be between 2,716 and 3,052 in 2018. This forecast was made by combining FARS data with current state data from 2009 to 2016 to predict probable outcomes for 2017 and 2018. Florida’s target for fatalities is zero in 2018. While the data forecast indicates Florida’s five year rolling average for fatalities could continue to trend upward in 2017 and 2018, the FDOT State Safety Office expects the projects chosen for funding will mitigate the data forecast and ultimately reduce the number of traffic fatalities. An interim performance measure is required by our federal funding agencies in order to receive federal funding. We firmly believe that every life counts and although our target for fatalities is zero in 2018, Florida has forecast an interim performance measure of 3,052 in order to satisfy the federal requirement.

Number of Serious Injuries

0

Describe the basis for established target, including how it supports SHSP goals.

Based on statistical forecasting, the five year rolling average for total serious injuries on Florida’s roads is forecast to be between 18,831 and 20,861 in 2018. This forecast was made by combining FARS data with current state data from 2009 to 2016 to predict probable outcomes for 2017 and 2018. Florida’s target for serious injuries is zero in 2018. The data forecast indicates Florida’s five year rolling average for serious injuries could continue to trend downward in 2017 and 2018. The FDOT State Safety Office expects the projects chosen for funding will enhance this downward trend in the number of serious injuries on Florida’s roads. An interim performance measure is required by our federal funding agencies in order to receive federal funding. We firmly believe that every life counts and although our target for serious injuries is zero in 2018, Florida has forecast an interim performance measure of 20,861 in order to satisfy the federal requirement.

Fatality Rate

0

Describe the basis for established target, including how it supports SHSP goals.

Based on statistical forecasting, the five year rolling average for fatality rate per 100 million VMT on Florida’s roads is forecast to be between 1.06 and 1.65 in 2018. This forecast was made by combining FARS data with current state data from 2009 to 2016 to predict probable outcomes for 2017 and 2018. Florida’s target for fatality rate per
100 million VMT is zero in 2018. While the data forecast indicates Florida’s five year rolling average for fatality rate per 100 million VMT could continue to trend upward in 2017 and 2018, the FDOT State Safety Office expects the projects chosen for funding will mitigate the data forecast and ultimately reduce the number of traffic fatalities. An interim performance measure is required by our federal funding agencies in order to receive federal funding. We firmly believe that every life counts and although our target for fatality rate per 100 million VMT is zero in 2018, Florida has forecast an interim performance measure of 1.65 in order to satisfy the federal requirement.

Serious Injury Rate

0

Describe the basis for established target, including how it supports SHSP goals.

Based on statistical forecasting, the five year rolling average for serious injury rate per 100 million VMT on Florida’s roads is forecast to be between 7.57 and 11.06 in 2018. This forecast was made by combining FARS data with current state data from 2009 to 2016 to predict probable outcomes for 2017 and 2018. Florida’s target for serious injury rate per 100 million VMT is zero in 2018. The data forecast indicates Florida’s five year rolling average for serious injury rate per 100 million VMT could continue to trend downward in 2017 and 2018. The FDOT State Safety Office expects the projects chosen for funding will enhance this downward trend in the serious injury rate per 100 million VMT. An interim performance measure is required by our federal funding agencies in order to receive federal funding. We firmly believe that every life counts and although our target for serious injury rate per 100 million VMT is zero in 2018, Florida has forecast an interim performance measure of 11.06 in order to satisfy the federal requirement.

Total Number of Non-Motorized Fatalities and Serious Injuries

0

Describe the basis for established target, including how it supports SHSP goals.

Based on statistical forecasting, the five year rolling average for non-motorized fatalities and serious injuries on Florida’s roads is forecast to be between 3,066 and 3,447 in 2018. This forecast was made by combining FARS data with current state data from 2009 to 2016 to predict probable outcomes for 2017 and 2018. Florida’s target for non-motorized fatalities and serious injuries is zero in 2018. The data forecast indicates Florida’s five year rolling average for non-motorized fatalities and serious injuries could continue to trend downward in 2017 and 2018. The FDOT State Safety Office expects the projects chosen for funding will enhance this downward trend in non-motorized fatalities and serious injuries. An interim performance measure is required by our federal funding agencies in order to receive federal funding. We firmly believe that every life counts and although our target for non-motorized fatalities and serious injuries is zero in 2018, Florida has forecast an interim performance measure of 3,447 in order to satisfy the federal requirement.
Florida shares the national traffic safety vision, “Toward Zero Deaths,” and formally adopted our own version of the national vision, “Driving Down Fatalities,” in 2012. FDOT and its traffic safety partners are committed to eliminating fatalities and reducing serious injuries with the understanding that the death of any person is unacceptable and based on that, zero deaths is our safety performance target. This target is consistent throughout our Strategic Highway Safety Plan, Highway Safety Improvement Program and Highway Safety Plan.

Florida’s data forecasts have been established using an ARIMA Hybrid Regression Model (0, 1,1)(2,0,0)(12) with VMT. Nine independent variables were tested to assess correlations; only Vehicle Miles of Travel (VMT) and gas consumption have relatively high correlations with fatalities and serious injuries and of these two variables only VMT was useful in predicting future fatalities and serious injuries. The first three performance measures (number of fatalities, number of serious injuries, and fatality rate per 100M VMT) have been forecasted based on a five year rolling average and the remaining performance measures will be forecasted annually. The forecasts for 2017 and 2018 are based on monthly data from 2005 through 2016 using statistical forecasting methodologies.

[Source: FDOT Highway Safety Plan]
**AGENDA ITEM 3 D**

**THE INTERGOVERNMENTAL COORDINATION AND REVIEW AND PUBLIC TRANSPORTATION COORDINATION JOINT PARTICIPATION AGREEMENT (ICAR)**

**TYPE OF ITEM: Consent**

**STATEMENT OF ISSUE**

This item seeks to update the CRTPA’s Intergovernmental Coordination and Review and Public Transportation Coordination Joint Participation Agreement (ICAR), included as **Attachment 1**.

**RECOMMENDED ACTION**

Option 1: Approve the ICAR Agreement and authorize the Chair to sign and staff to process and record after its execution by all parties.

**HISTORY AND ANALYSIS**

Pursuant to Florida Statutes 339.175(10)(a)(2), the CRTPA is required to execute and maintain:

“An agreement with the metropolitan and regional intergovernmental coordination and review agencies serving the metropolitan areas, specifying the means by which activities will be coordinated and how transportation planning and programming will be part of the comprehensive planned development of the area.”

This agreement (or ICAR) establishes that the parties will cooperatively coordinate their efforts related to the transportation planning process and assure that highway facilities, mass transit, rail systems, air transportation and other facilities will be properly located and developed in relation to the overall plan of community development.

The CRTPA’s current ICAR was signed in 2005 and is proposed to be updated to reflect the most recent FDOT document format as well as accurately reflect the agency names of the parties. Specifically, the updated ICAR provides an agreement between the Florida Department of Transportation, The CRTPA, the Apalachee Regional Planning Council, StarMetro and the Tallahassee
International Airport. Furthermore, included within the ICAR is language stating that “This Agreement shall have a term of (5) years and the parties hereto shall examine the terms hereof and agree to amend the provisions or reaffirm the same in a timely manner.”

Updating this agreement would be consistent with the CRTPA’s 2017 Federal Certification Report which included a recommendation requesting that the CRTPA “update as necessary, all agreements to address any changes in coordination efforts.”

**OPTIONS**

Option 1: Approve the ICAR Agreement and authorize the Chair to sign and staff to process and record after its execution by all parties.  
(Recommended)

Option 2: Provide other direction.

**ATTACHMENT**

Attachment 1: CRTPA Updated ICAR
INTERGOVERNMENTAL COORDINATION AND REVIEW AND PUBLIC TRANSPORTATION COORDINATION JOINT PARTICIPATION AGREEMENT

THIS JOINT PARTICIPATION AGREEMENT is made and entered into on this __________ day of __________ by and between the FLORIDA DEPARTMENT OF TRANSPORTATION (Department); the CAPITAL REGION TRANSPORTATION PLANNING AGENCY (CRTPA); the APALACHEE REGIONAL PLANNING COUNCIL (ARPC); STARMETRO (STARMETRO); and TALLAHASSEE INTERNATIONAL AIRPORT (TIA).

RECITALS

WHEREAS, the Federal Government, under the authority of Title 23 United States Code Section 134 and Title 49 United States Code (USC) Section 5303 and any subsequent applicable amendments, requires each metropolitan area, as a condition to the receipt of federal capital or operating assistance, to have a continuing, cooperative, and comprehensive transportation planning process in designated urbanized areas to develop and implement plans and programs consistent with the comprehensively planned development of the metropolitan area; and

WHEREAS, Title 23 USC §134, Title 49 USC §5303, and Section 339.175, Florida Statutes (F.S.), provide for the creation of metropolitan planning organizations to develop transportation plans and programs for urbanized areas; and

WHEREAS, Title 23 Code of Federal Regulations (CFR) §450 requires that the State, the Metropolitan Planning Organization, and the operators of publicly owned transportation systems shall enter into an agreement clearly identifying the responsibilities for cooperatively carrying out such transportation planning (including multimodal, systems-level corridor and subarea planning studies pursuant to Title 23 CFR §450) and programming; and

WHEREAS, pursuant to Section 20.23, F.S., the Department has been created by the State of Florida, and the Department has the powers and duties relating to transportation, as outlined in Section 334.044, F.S.; and

WHEREAS, pursuant to an Interlocal Agreement dated November 15, 2004, and filed with the Clerk of the Circuit Court of Leon, Gadsden and Wakulla Counties, the CRTPA was established within the revised Planning Area Boundary, with specific transportation planning duties and responsibilities identified therein; and

WHEREAS, on January 12, 2009, the CRTPA Board approved a reapportionment plan in accordance with the revised Planning Area Boundary to include all of Gadsden, Jefferson, Leon and Wakulla counties, which reapportionment plan was subsequently submitted to the Governor for approval; and

WHEREAS, pursuant to Section 339.175(4), Florida Statutes, in a letter dated March 17, 2011, the Governor has agreed to the apportionment plan; and
WHEREAS, pursuant to an amended Interlocal Agreement dated March 13, 2014 and filed with the Clerk of the Circuit Court of Gadsden, Jefferson, Leon and Wakulla Counties, the CRTPA was established with the revised Planning Area Boundary, specific transportation planning duties and responsibilities identified therein; and

WHEREAS, pursuant to Chapter 332.08, F.S. Laws of Florida, the TIA was created and established with the purpose of providing commercial air and cargo operations as well as general aviation support to the City of Tallahassee and Capital Region; and

WHEREAS, pursuant to Chapter 341.011, F.S. Laws of Florida, STARMETRO was created and established with the purpose of providing transit service to the citizens of Tallahassee, Florida; and

WHEREAS, pursuant to Section 339.175 F.S., the CRTPA shall execute and maintain an agreement with the metropolitan and regional intergovernmental coordination and review agencies serving the Metropolitan Planning Area; and

WHEREAS, the agreement must describe the means by which activities will be coordinated and specify how transportation planning and programming will be part of the comprehensively planned development of the Metropolitan Planning Area; and

WHEREAS, pursuant to Section 186.504, F.S., and Chapter 29L-1, Florida Administrative Code (FAC), the ARPC was established and operates with a primary purpose of intergovernmental coordination and review; and

WHEREAS, pursuant to Section 186.505, F.S., the ARPC is to review plans of metropolitan planning organizations to identify inconsistencies between those agencies’ plans and applicable local government comprehensive plans adopted pursuant to Chapter 163, F.S.; and

WHEREAS, the ARPC, pursuant to Section 186.507, F.S., is required to prepare a Strategic Regional Policy Plan, which will contain regional goals and policies that address regional transportation issues; and

WHEREAS, based on the ARPC statutory mandate to identify inconsistencies between plans of metropolitan planning organizations and applicable local government comprehensive plans, and to prepare and adopt a Strategic Regional Policy Plan, the ARPC is appropriately situated to assist in the intergovernmental coordination of the transportation planning process; and

WHEREAS, pursuant to Section 186.509, F.S., and Chapter 29L-7, FAC, the ARPC has adopted a conflict and dispute resolution process; and

WHEREAS, the purpose of the dispute resolution process is to reconcile differences in planning and growth management issues between local governments, regional agencies, and private interests; and

WHEREAS, the parties hereto have determined that the voluntary dispute resolution process can be useful in resolving conflicts and disputes arising in the transportation planning process; and

WHEREAS, pursuant to Title 23 CFR §450 and Section 339.175, F.S., the CRTPA must execute and maintain an agreement with the operators of public transportation systems, including transit systems, and airports, describing the means by which activities will be coordinated and
specifying how public transit and aviation (including multimodal, systems-level corridor and subarea planning studies pursuant to 23 CFR §450) and programming will be part of the comprehensively planned development of the Metropolitan Planning Area; and

WHEREAS, it is in the public interest that the CRTPA, operators of public transportation systems, including StarMetro and TIA, jointly pledge their intention to cooperatively participate in the planning and programming of transportation improvements within this Metropolitan Planning Area; and

WHEREAS, the undersigned parties have determined that this Agreement satisfies the requirements of and is consistent with Title 23 CFR §450 and Section 339.175 F.S.; and

WHEREAS, the parties to this Agreement desire to participate cooperatively in the performance, on a continuing basis, of a cooperative, and comprehensive transportation planning process to assure that highway facilities, transit systems, bicycle and pedestrian facilities, rail systems, air transportation and other facilities will be located and developed in relation to the overall plan of community development.

NOW, THEREFORE, in consideration of the mutual covenants, promises, and representation herein, the parties desiring to be legally bound, do agree as follows:

**ARTICLE 1**

RECITALS; DEFINITIONS

Section 1.01. Recitals. Each and all of the foregoing recitals are incorporated herein and acknowledged to be true and correct. Failure of any of the foregoing recitals to be true and correct shall not operate to invalidate this Agreement.

Section 1.02. Definitions. The following words when used in this Agreement (unless the context shall clearly indicate the contrary) shall have the following meanings:

a) Agreement means and refers to this instrument, as may be amended from time to time.

b) Corridor or Subarea Study shall mean and refer to studies involving major investment decisions or as otherwise identified in Title 23 CFR §450.

c) Department shall mean and refer to the Florida Department of Transportation, an agency of the State of Florida, created pursuant to Section 20.23, F.S.

d) FHWA means and refers to the Federal Highway Administration.

e) Long Range Transportation Plan is the 20-year transportation planning horizon which identifies transportation facilities; includes a financial plan that demonstrates how the plan can be implemented and assesses capital improvements necessary to preserve the existing metropolitan transportation system and make efficient use of existing transportation facilities; indicates proposed transportation activities; and, in ozone/carbon monoxide nonattainment areas is coordinated with the State Implementation Plan, all as required by Title 23 USC §134, Title 49 USC §5303, Title 23 CFR §450, and Section 339, F.S.

f) Metropolitan Planning Area means and refers to the planning area as determined by
g) agreement between the CRTPA and the Governor for the urbanized areas designated by the United States Bureau of the Census as described in 23 USC §134, 49 USC §5303, and Section 339.175, F.S., and including the existing urbanized area and the contiguous area expected to become urbanized within a 20-year forecast period, which shall be subject to the CRTPA's planning authority.

h) CRTPA means and refers to the metropolitan planning organization formed pursuant to the Interlocal Agreement dated March 13, 2014.

i) ARPC means and refers to the APALACHEE REGIONAL PLANNING COUNCIL created pursuant to Section 186.504, F.S., and identified in Chapter 29L-1, FAC.

j) Transportation Improvement Program (TIP) is the staged multi-year program of transportation improvement projects developed by a metropolitan planning organization consistent with the Long Range Transportation Plan, developed pursuant to Titles 23 USC §134, 49 USC §5303, 23 CFR §450 and Section 339.175, F.S.

k) Unified Planning Work Program (UPWP) is a biennial program developed in cooperation with the Department and public transportation providers, that identifies the planning priorities and activities to be carried out within a metropolitan planning area to be undertaken during a 2-year period, together with a complete description thereof and an estimated budget, as required by Title 23 CFR §450, and Section 339.175, F.S.

**ARTICLE 2**

**PURPOSE**

Section 2.01. Coordination with public transportation system operators. This Agreement is to provide for cooperation between the CRTPA, the Department, STARMETRO and TIA in the development and preparation of the UPWP, the TIP, the LRTP, and any applicable Corridor or Subarea Studies.

Section 2.02. Intergovernmental coordination; Regional Planning Council. Further, this Agreement is to provide a process through the ARPC for intergovernmental coordination and review and identification of inconsistencies between proposed CRTPA transportation plans and local government comprehensive plans adopted pursuant to Chapter 163, F.S., and reviewed by the Division of Community Development within the Florida Department of Economic Opportunity.

Section 2.03. Dispute resolution. This Agreement also provides a process for conflict and dispute resolution through the ARPC.

**ARTICLE 3**

**COOPERATIVE PROCEDURES FOR PLANNING AND PROGRAMMING WITH OPERATORS OF PUBLIC TRANSPORTATION SYSTEMS**

Section 3.01. Cooperation with operators of public transportation systems; coordination
with local government approved comprehensive plans.

(a) The CRTPA shall cooperate with STAR METRO and TIA to optimize the planning and programming of an integrated and balanced intermodal transportation system for the Metropolitan Planning Area.

(b) The CRTPA shall implement a continuing, cooperative, and comprehensive transportation planning process that is consistent, to the maximum extent feasible, with aviation master plans, and public transit development plans of the units of local governments whose boundaries are within the Metropolitan Planning Area.

(c) As a means towards achievement of the goals in paragraphs (a) and (b) and in an effort to coordinate intermodal transportation planning and programming, the CRTPA may include, but shall include no later than July 6, 2014 if within a transportation management area, as part of its membership officials of agencies that administer or operate major modes or systems of transportation, including but not limited to transit operators, sponsors of major local airports, and rail operators per Federal regulations. The representatives of the major modes or systems of transportation may be accorded voting or non-voting advisor status.

In the Metropolitan Planning Area if authorities or agencies are created by law to perform transportation functions and that are not under the jurisdiction of a general purpose local government represented on the CRTPA, the CRTPA may request the Governor to designate said authority or agency as a voting member of the CRTPA in accordance with the requirements of Section 339.175,F.S. If the new member would significantly alter local government representation in the CRTPA, the CRTPA shall propose a revised apportionment plan to the Governor to ensure voting membership on the CRTPA to be an elected official representing public transit authorities which have been, or may be, created by law.

The CRTPA shall ensure that representatives of StarMetro and TIA are provided membership on the CRTPA Technical Advisory Committee.

Section 3.02. Preparation of transportation related plans.

(a) Although the adoption or approval of the UPWP, the TIP, and the LRTP is the responsibility of the CRTPA, development of such plans or programs shall be viewed as a cooperative effort involving the Department, STAR METRO and TIA. In developing its plans and programs, the CRTPA shall solicit the comments and recommendations of the parties to this Agreement in the preparation of such plans and programs.

(b) When preparing the UPWP, the TIP, or the LRTP, or preparing other than a minor amendment thereto (as determined by the CRTPA), the CRTPA shall provide notice to the Department, STAR METRO and TIA advising them of the scope of the work to be undertaken and inviting comment and participation in the development process. The CRTPA shall ensure that the chief operating officials of the Department, STAR METRO and TIA shall receive at least 15 days written notice of all public workshops and hearings, or specified number of days per CRTPA bylaws, or public participation plan, relating to the development of such plans and programs.
(c) Local government comprehensive plans.

(1) In developing the TIP, the LRTP, or Corridor or Subarea studies, or preparing other than a minor amendment thereto (as determined by the CRTPA), the CRTPA, STARMETRO and TIA shall analyze for each local government in the Metropolitan Planning Area:

(i) each comprehensive plan’s future land use element;

(ii) the goals, objectives, and policies of each comprehensive plan; and

(iii) the zoning, of each local government in the Metropolitan Planning Area.

(iv) Based upon the foregoing review and a consideration of other growth management factors, the CRTPA, STARMETRO and TIA shall provide written recommendations to local governments in the Metropolitan Planning Area in the development, amendment, and implementation of their comprehensive plans. A copy of the recommendations shall be sent to the ARPC.

(3) The CRTPA agrees that, to the maximum extent feasible, the LRTP and the projects and project-phases within the TIP shall be consistent with the future land use element and goals, objectives, and policies of each comprehensive plan of the local governments in the Metropolitan Planning Area. If the CRTPA’s TIP is inconsistent with a local government's comprehensive plan, the CRTPA shall so indicate, and the CRTPA shall present, as part of the TIP, justification for including the project in the program.

(d) Multi-modal transportation agency plans.

(1) In developing the TIP, the LRTP, or Corridor or Subarea studies, or preparing other than a minor amendment thereto (as determined by the CRTPA, the CRTPA shall analyze the master plans of STARMETRO and TIA). Based upon the foregoing review and a consideration of other transportation-related factors, the CRTPA, shall from time to time and as appropriate, provide recommendations to the parties to this Agreement as well as local governments within the Metropolitan Planning Area, for the development, amendment, and implementation of their master, development, or comprehensive plans.

(2) In developing or revising their respective master, development, or comprehensive plans, the parties to this Agreement shall analyze the draft or approved Unified Planning Work Program, Transportation Improvement Program, Long Range Transportation Plan, or Corridor or Subarea studies, or amendments thereto. Based upon the foregoing review and a consideration of other transportation-related factors, the parties to this Agreement shall from time to time and as appropriate, provide written recommendations to the CRTPA with regard to development, amendment, and implementation of the plans, programs, and studies.

(3) The CRTPA agrees that, to the maximum extent feasible, the Transportation Improvement Program shall be consistent with the affected master plans and
development plans of the parties to this Agreement.

ARTICLE 4
INTERGOVERNMENTAL COORDINATION AND REVIEW

Section 4.01. Coordination with Regional Planning Council. The ARPC shall perform the following tasks:

(a) Within 30 days of receipt, the ARPC shall review the draft TIP, LRTP, Corridor and Subarea studies, or amendments thereto, as requested by the CRTPA, to identify inconsistencies between these plans and programs and applicable local government comprehensive plans adopted pursuant to Chapter 163, F.S., for counties and cities within the Metropolitan Planning Area and the adopted Strategic Regional Policy Plan.

(1) The parties recognize that, pursuant to Florida law, the LRTP and the TIP of the CRTPA must be considered by cities and counties within the Metropolitan Planning Area in the preparation, amendment, and update/revision of their comprehensive plans. Further, the LRTP and the projects and project phases within the TIP are to be consistent with the future land use element and goals, objectives, and policies of the comprehensive plans of local governments in the Metropolitan Planning Area. Upon completion of its review of a draft TIP or LRTP, the ARPC shall advise the CRTPA and each county or city of its findings;

(2) The ARPC shall advise the CRTPA in writing of its concerns and identify those portions of the submittals which need to be reevaluated and potentially modified if the ARPC review identifies inconsistencies between the draft TIP or LRTP and local comprehensive plans; and

(3) Upon final adoption of the proposed Transportation Improvement Program, Long Range Transportation Plan, Corridor and Subarea studies, or amendments thereto, the CRTPA may request that the ARPC consider adoption of regional transportation goals, objectives, and policies in the Strategic Regional Policy Plan implementing the adopted Transportation Improvement Program, Long Range Transportation Plan, Corridor and Subarea studies, or amendments thereto. If the proposed plan, program, or study, or amendments thereto, was the subject of previous adverse comment by the ARPC, the CRTPA will identify the change in the final adopted plan intended to resolve the adverse comment, or alternatively, the CRTPA shall identify the reason for not amending the plan as suggested by the ARPC.

(b) Provide the availability of the conflict and dispute resolution process as set forth in Article 5 below.

ARTICLE 5
CONFLICT AND DISPUTE RESOLUTION PROCESS

Section 5.01. Disputes and conflicts under this Agreement. This process shall apply to conflicts
and disputes relating to matters subject to this Agreement, or conflicts arising from the performance of this Agreement. Except as otherwise provided in this Article 5, only representatives of the agencies with conflicts or disputes shall engage in conflict resolution.

Section 5.02. **Initial resolution.** The affected parties to this Agreement shall, at a minimum, ensure the attempted early resolution of conflicts relating to such matters. Early resolution shall be handled by direct discussion between the following officials:

Florida Department of Transportation: District Director for Planning and Programs
CRTPA: Executive Director
ARPC: Executive Director
STARMETRO: Transit Planning Administrator
TALLAHASSEE INTERNATIONAL AIRPORT: Assistant Director of Aviation

Section 5.03. **Resolution by senior agency official.** If the conflict remains unresolved, the conflict shall be resolved by the following officials:

Florida Department of Transportation: District Secretary
CRTPA: Chair
ARPC: Chair
STARMETRO: Executive Director
TALLAHASSEE INTERNATIONAL AIRPORT: Director of Aviation

Section 5.04. **Resolution by the Office of the Governor.** If the conflict is not resolved through conflict resolution pursuant to Sections 5.02, 5.03, and 5.04 of this Agreement, the parties shall petition the Executive Office of the Governor for resolution of the conflict pursuant to its procedures. Resolution of the conflict by the Executive Office of the Governor shall be binding on all parties.

**ARTICLE 6**

**MISCELLANEOUS PROVISION**

Section 6.01. **Constitutional or statutory duties and responsibilities of parties.** This Agreement shall not be construed to authorize the delegation of the constitutional or statutory duties of any of the parties. In addition, this Agreement does not relieve any of the parties of an obligation or responsibility imposed upon them by law, except to the extent of actual and timely performance thereof by one or more of the parties to this Agreement or any legal or administrative entity created or authorized by this Agreement, in which case this performance may be offered in satisfaction of the obligation or responsibility.
Section 6.02. Amendment of Agreement. Amendments or modifications of this Agreement may only be made by written agreement signed by all parties hereto with the same formalities as the original Agreement.

Section 6.03. Duration; withdrawal procedure.

(a) Duration. This Agreement shall have a term of (5) years and the parties hereto shall examine the terms hereof and agree to amend the provisions or reaffirm the same in a timely manner. However, the failure to amend or to reaffirm the terms of this Agreement shall not invalidate or otherwise terminate this Agreement.

(b) Withdrawal procedure. Any party may withdraw from this Agreement after presenting in written form a notice of intent to withdraw to the other parties to this Agreement and the CRTPA, at least (90) days prior to the intended date of withdrawal; provided, that financial commitments made prior to withdrawal are effective and binding for their full term and amount regardless of withdrawal.

Section 6.04. Notices. All notices, demands and correspondence required or provided for under this Agreement shall be in writing and delivered in person or dispatched by certified mail, postage prepaid, return receipt requested. Notice is required to be given and shall be addressed as follows:

For the FDOT:
District Secretary
Florida Department of Transportation, District III
Post Office Box 607
Chipley, FL 32428-0607

For the CRTPA:
Executive Director
Capital Region Transportation Planning Agency
300 S. Adams Street
Tallahassee, FL 32301

For the ARPC:
Executive Director
Apalachee Regional Planning Council
2507 Callaway Road, Suite 200
Tallahassee, Florida 32303

For STARMETRO:
Executive Director
City of Tallahassee StarMetro
555 Appleyard Drive
Tallahassee, Florida 32304

For TALLAHASSEE INTERNATIONAL AIRPORT:
A party may unilaterally change its address or addressee by giving notice in writing to the other parties as provided in this section. Thereafter, notices, demands and other pertinent correspondence shall be addressed and transmitted to the new address.

Section 6.05. Interpretation.

(a) **Drafters of Agreement.** All parties hereto were each represented by, or afforded the opportunity for representation by legal counsel, and participated in the drafting of this Agreement and in the choice of wording. Consequently, no provision hereof should be more strongly construed against any party as drafter of this Agreement.

(b) **Severability.** Invalidation of any one of the provisions of this Agreement or any part, clause or word hereof, or the application thereof in specific circumstances, by judgment, court order, or administrative hearing or order shall not affect any other provisions or applications in other circumstances, all of which shall remain in full force and effect; provided, that such remainder would then continue to conform to the terms and requirements of applicable law.

(c) **Rules of construction.** In interpreting this Agreement, the following rules of construction shall apply unless the context indicates otherwise:

1. The singular of any word or term includes the plural;
2. The masculine gender includes the feminine gender; and
3. The word “shall” is mandatory, and “may” is permissive.

Section 6.06. **Attorney’s Fees.** In the event of any judicial or administrative action to enforce or interpret this Agreement by any party hereto, each party shall bear its own costs and attorney’s fees in connection with such proceeding.

Section 6.07. **Agreement execution; use of counterpart signature pages.** This Agreement, and any amendments hereto, may be simultaneously executed in several counterparts, each of which so executed shall be deemed to be an original, and such counterparts together shall constitute one and the same instrument.

Section 6.08. **Effective date.** This Agreement shall become effective upon its recording by all parties hereto.

Section 6.09. **Other authority.** In the event that any election, referendum, approval, permit, notice, or other proceeding or authorization is required under applicable law to enable the parties to enter into this Agreement or to undertake the provisions set forth hereunder, or to observe, assume or carry out any of the provisions of the Agreement, said parties will initiate and consummate, as provided by law, all actions necessary with respect to any such matters as required.

Section 6.10. **Parties not obligated to third parties.** No party hereto shall be obligated or be liable
hereunder to any party not a signatory to this Agreement. There are no express or intended third party beneficiaries to this Agreement.

Section 6.11. Rights and remedies not waived. In no event shall the making by the Department of any payment to the CRTPA constitute or be construed as a waiver by the Department of any breach of covenant or any default which may then exist on the part of the CRTPA, and the making of any such payment by the Department while any such breach or default exists shall in no way impair or prejudice any right or remedy available to the Department in respect of such breach or default.

Section 6.12 Data, records, reports and other documents. Subject to the right to claim an exemption from the Florida Public Records Law, Chapter 199, F. S., the parties shall provide to each other such data, reports, records contracts, and other documents in its possession relating to the CRTPA as is requested. Charges are to be in accordance with Chapter 199, F. S.
IN WITNESS WHEREOF, the undersigned parties have executed this Joint Participation Agreement on behalf of the referenced legal entities.

CAPITAL REGION TRANSPORTATION PLANNING AGENCY

BY:  
________________________
CRTPA, CHAIR

________________________
(Print Name)

Witness (signature)

Witness (print name)

Witness (signature)

Witness (print name)

APPROVED AS TO FORM:

BY:  
________________________
THORNTON WILLIAMS
GENERAL COUNSEL
Passed and adopted by the Apalachee Regional Planning Council, this _______ day of ____________.

_________________________________________
Chairperson, Apalachee Regional Planning Council

ATTEST:
EXECUTIVE SECRETARY

BY: __________________________

________________________
Witness (signature)

________________________
Witness (print name)

________________________
Witness (signature)

________________________
Witness (print name)
Passed and adopted by the Tallahassee City Commission, this day of
____________________

Andrew Gillum, Mayor, City of Tallahassee

ATTEST:
JAMES O. COOKE, IV, TREASURER-CLERK
CITY OFT ALLAHASSEE, FLORIDA
BY: __________________________________________

APPROVED AS TO FORM:
CITY OF TALLAHASSEE ATTORNEY'S OFFICE

BY: ________________________________
CASSANDRA JACKSON, ESQ.
Agreed to by the State of Florida Department of Transportation, this ________ day of ____________.

________________________
Phillip Gainer
FDOT District III Secretary

ATTEST:

BY: ______________________
EXECUTIVE SECRETARY

APPROVED AS TO FORM:
FDOT DISTRICT III, GENERAL COUNSEL

BY: ______________________
AGENDA ITEM 4

CONSENT ITEMS PULLED FOR DISCUSSION
STATEMENT OF ISSUE

The purpose of this item is to amend the CRTPA Fiscal Year (FY) 2018 – FY 2022 Transportation Improvement Program (TIP) to add the following projects:

- **CR 159 (Salem Rd) over Attapulgus Creek Bridge No. 500033 (Project #4286241):** Add additional funding in FY 2018 for the construction of a new bridge (Gadsden County)
- **SR 61 (Crawfordville Rd (US 319)) from Shelfer Rd to SR 61A Gaile Ave/Ridge Rd (Project #4395762):** Add construction funding in FY 2018 to add new roadway lighting at all existing signalized intersections (Leon County)
- **SR 363 (Adams St) from Paul Russell Rd to FAMU Way (Project #4395782):** Add construction funding in FY 2018 to add new roadway lighting at all existing signalized intersections (Leon County)
- **SR 371 (Lake Bradford Rd) from Levy Ave to Jackson Bluff Rd (Project #4395802):** Add construction funding in FY 2018 to add new roadway lighting at all existing signalized intersections (Leon County)

CRTPA COMMITTEE ACTIONS

The CRTPA’s two (2) committees (Citizens Multimodal Advisory Committee and Technical Advisory Committee) met on February 6 and recommended approval of the amendments.

RECOMMENDED ACTION

Option 1: Adopt a resolution amending the FY 2018 – FY 2022 Transportation Improvement Program to reflect the following:

- **ADD PROJECT: CR 159 (Salem Rd) over Attapulgus Creek Bridge No. 500033 (Project #4286241):** Add additional funding in FY 2018 for the construction of a new bridge (Gadsden County)
- **ADD PROJECT: SR 61 (Crawfordville Rd (US 319)) from Shelfer Rd to SR 61A Gaile Ave/Ridge Rd (Project #4395762):** Add construction funding in FY 2018 to add new roadway lighting at all existing signalized intersections (Leon County)
Agenda Item 5A – FY 2018– FY 2022 Transportation Improvement Program Amendment
FEBRUARY 20, 2018 PAGE 2

• ADD PROJECT: SR 363 (Adams St) from Paul Russell Rd to FAMU Way (Project #4395782): Add construction funding in FY 2018 to add new roadway lighting at all existing signalized intersections (Leon County)
• ADD PROJECT: SR 371 (Lake Bradford Rd) from Levy Ave to Jackson Bluff Rd (Project #4395802): Add construction funding in FY 2018 to add new roadway lighting at all existing signalized intersections (Leon County)

HISTORY AND ANALYSIS

The CRTPA’s Transportation Improvement Program is adopted annually and identifies those projects in the region that have received state and federal funding. Subsequent to adoption, the TIP is occasionally formally amended to reflect project changes such as the addition or deletion of a project and changes to existing projects related to funding or project scope.

The CRTPA has been contacted by the Florida Department of Transportation to amend the current TIP to reflect the addition of funding for a bridge project in Gadsden County as well as three (3) lighting safety projects in Leon County. All of the projects are funded in FY 2018.

Subsequent to Board approval, the FY 2018 – FY 2022 TIP will be updated to reflect the project’s addition.

OPTIONS

Option 1: Adopt a resolution amending the FY 2018 – FY 2022 Transportation Improvement Program to reflect the following:

• ADD PROJECT: CR 159 (Salem Rd) over Attapulgus Creek Bridge No. 500033 (Project #4286241): Add additional funding in FY 2018 for the construction of a new bridge (Gadsden County)
• ADD PROJECT: SR 61 (Crawfordville Rd (US 319)) from Shelper Rd to SR 61A Gaile Ave/Ridge Rd (Project #4395762): Add construction funding in FY 2018 to add new roadway lighting at all existing signalized intersections (Leon County)
• ADD PROJECT: SR 363 (Adams St) from Paul Russell Rd to FAMU Way (Project #4395782): Add construction funding in FY 2018 to add new roadway lighting at all existing signalized intersections (Leon County)
• ADD PROJECT: SR 371 (Lake Bradford Rd) from Levy Ave to Jackson Bluff Rd (Project #4395802): Add construction funding in FY 2018 to add new roadway lighting at all existing signalized intersections (Leon County)

Option 2: CRTPA Board Discretion.

ATTACHMENT

Attachment 1: TIP project pages
Attachment 2: Resolution 2018-02-5A
CR 159 OVER ATTAPULGUS CREEK BRIDGE NO. 500033

**Project #:** 4286241  
**Work Summary:** BRIDGE REPLACEMENT  
**SIS?:** No  
**Lead Agency:** Managed by FDOT  
**Length:** .241  
**County:** Gadsden County  
**LRTP #:** 2040 RMP Maintenance (5.7)

<table>
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Total 4,860,230 0 0 0 0 0 4,860,230

**Prior Cost < 2017/18:** 892,647  
**Future Cost > 2021/22:** 0  
**Total Project Cost:** 5,752,877  
**Project Description:** Funds the replacement of a bridge over Attapulgus Creek. Additional funding for this project was added at the February 20, 2018 CRTPA meeting through an amendment to the TIP.
### SR 61 (US 319) from Sheller Rd to SR 61A Gaile Ave Ridge Rd

<table>
<thead>
<tr>
<th>Lead Agency:</th>
<th>Managed by FDOT</th>
</tr>
</thead>
<tbody>
<tr>
<td>County:</td>
<td>Leon County</td>
</tr>
<tr>
<td>LRTP #:</td>
<td>2040 RMP Maintenance (page 5.7)</td>
</tr>
<tr>
<td>SIS?:</td>
<td>No</td>
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</table>

**Project #:** 4395762

**Work Summary:** LIGHTING

**Length:** 0.6671 MI

**Phase** | **Fund Source** | **2017/18** | **2018/19** | **2019/20** | **2020/21** | **2021/22** | **Total** |
---|---|---|---|---|---|---|---|
CST RED | | 166,915 | 0 | 0 | 0 | 0 | 166,915 |

**Total Project Cost:** 166,915

**Prior Cost < 2017/18:** 0

**Future Cost > 2021/22:** 0

**Project Description:** This project was amended into the TIP at the February 20, 2018 CRTPA meeting and provides funding to add new roadway lighting at all existing signalized intersections.
SR 363 S Adams Street from SR 363 Paul Russell Rd to FAMU Way

<table>
<thead>
<tr>
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**Project #:** 4395782  
**Work Summary:** LIGHTING  
**SIS?:** No  
**Lead Agency:** Managed by FDOT  
**Length:** 1.817MI  
**County:** Leon County  
**LRTP #:** 2040 RMP Maintenance (page 5.7)

**Prior Cost < 2017/18:** 0  
**Future Cost > 2021/22:** 0  
**Total Project Cost:** 262,082

**Project Description:** This project was amended into the TIP at the February 20, 2018 CRTPA meeting and provides funding to add new roadway lighting at all existing signalized intersections.
SR 371 Lake Bradford Rd from Levy Ave to Jackson Bluff

- **Project #:** 4395802
- **Work Summary:** LIGHTING
- **SIS?** No
- **Lead Agency:** Managed by FDOT
- **Length:** 0.751 MI
- **County:** Leon County
- **LRTP #:** 2040 RMP Maintenance (page 5.7)

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<td>0</td>
<td>0</td>
<td>174,639</td>
</tr>
</tbody>
</table>

**Total Project Cost:** 174,639

**Project Description:** This project was amended into the TIP at the February 20, 2018 CRTPA meeting and provides funding to add new roadway lighting at all existing signalized intersections.
Whereas, the Capital Region Transportation Planning Agency (CRTPA) is the organization designated by the Governor of Florida on August 17, 2004 together with the State of Florida, for carrying out provisions of 23 U.S.C. 134 (h) and (i)(2), (3) and (4); CFR 450.324, 326, 328, 330, and 332; and FS 339.175 (5) and (7); and

Whereas, the Transportation Improvement Program (TIP) shall be endorsed annually by the CRTPA and submitted to the Governor of the State of Florida, to the Federal Transit Administration, and to the Federal Highway Administration, through the State of Florida;

Whereas, the TIP is periodically amended to maintain consistency with the Florida Department of Transportation Work Program and;

Whereas, authorization for federal funding of projects within an urbanized area cannot be obtained unless the projects are included in the CRTPA's TIP;

NOW, THEREFORE LET IT BE RESOLVED BY THE CAPITAL REGION TRANSPORTATION PLANNING AGENCY (CRTPA) THAT:

The CRTPA amends the FY 18 – FY 22 Transportation Improvement Program to reflect:

- CR 159 (Salem Rd) over Attapulgus Creek Bridge No. 500033 (Project #4286241): Add additional funding in FY 2018 for the construction of a new bridge (Gadsden County)
- SR 61 (Crawfordville Rd (US 319)) from Shelfer Rd to SR 61A Gaile Ave/Ridge Rd (Project #4395762): Add construction funding in FY 2018 to add new roadway lighting at all existing signalized intersections (Leon County)
- SR 363 (Adams St) from Paul Russell Rd to FAMU Way (Project #4395782): Add construction funding in FY 2018 to add new roadway lighting at all existing signalized intersections (Leon County)
- SR 371 (Lake Bradford Rd) from Levy Ave to Jackson Bluff Rd (Project #4395802): Add construction funding in FY 2018 to add new roadway lighting at all existing signalized intersections (Leon County)

Passed and duly adopted by the Capital Region Transportation Planning Agency (CRTPA) on this 20th day of February 2018.

Capital Region Transportation Planning Agency

By: ____________________________________________

Nick Maddox, Chair

Attest:

Greg Slay, Executive Director
STATEMENT OF ISSUE

At the January 16, 2018 CRTPA Board meeting, members requested an agenda item to consider eliminating the weighted voting currently in use by the Board. Staff has provided the history of the weighted vote as well as considerations before any final decision is made.

HISTORY AND ANALYSIS

The potential removal of the weighted voting currently used by the CRTPA Board includes several considerations for Board members. This section of the agenda will address:

- The History of MPO Expansion and Weighted Voting of Membership
- The use of “voting points”
- Florida Statute Requirements
- One Member-to One Vote Structure

MPO Expansion and Weighted Voting of Membership

Since the establishment of the Tallahassee/Leon County MPO in 1977 several membership additions and expansions have occurred. There are a couple points to make prior to describing the MPO expansions, including:

1. While the number of voting members may vary, Tallahassee and Leon County have always been equal partners in terms of totals points that each organization represented whether it was the Tallahassee/Leon County MPO or the CRTPA.
2. All the expansions of the MPO that have occurred from 1977 to 2008 met Florida Statute 339.175 (Metropolitan Planning Organization) requirements.

The details of these expansions are provided below.

Tallahassee/Leon County Metropolitan Planning Organization (MPO)

On February 8, 1977, the City of Tallahassee and Leon County executed an interlocal agreement establishing the Tallahassee-Leon County Metropolitan Planning Organization (MPO) to carry out a continuing, coordinated, and comprehensive transportation planning process. At that time, the City Commission and County Board had five (5) members each, so the voting did not have any weighting that occurred, each member had a single vote.
Leon County BOCC Expansion
The first time the Board was expanded was to reflect the expansion of the Leon County Board of County Commissioners (Leon County BOCC) from five (5) to seven (7) members. To reflect this change, and keep the voting equal, the Board went to a weighted vote. Each Leon County member had one vote with a weight of five (5) points, 35 in total, while each City member had a vote with a weight of seven (7) points, 35 in total. Therefore, the maximum potential points were 70 for any item brought to the Board.

Leon County School Board Expansion
The second time the Board expanded was to incorporate the Leon County School Board into the MPO process. This expansion occurred in 1998. In terms of voting and weighting points, the City of Tallahassee and Leon County maintained the same structure of one (1) vote – seven (7) points for the City and one (1) vote – five (5) points for the County. The Board provided one (1) vote with a weight of (1) to the Leon County School Board. Therefore, the maximum potential points were 71 for any item brought to the Board.

Tallahassee/Leon County MPO Expansion to CRTPA
The third expansion of the MPO was initiated on October 13, 2003 when the Board approved membership include portions of Gadsden County and portions of Wakulla County. To reflect this expansion, the Board approved a voting scenario based on the populations that each member represented. This scenario is shown below.

<table>
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<th>Member</th>
<th>Votes</th>
<th>Points</th>
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</thead>
<tbody>
<tr>
<td>Havana</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Midway</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Quincy</td>
<td>1</td>
<td>2</td>
</tr>
<tr>
<td>Gadsden County</td>
<td>1</td>
<td>5</td>
</tr>
<tr>
<td>Wakulla County</td>
<td>1</td>
<td>6</td>
</tr>
<tr>
<td>Leon County School Board</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Tallahassee</td>
<td>5</td>
<td>42</td>
</tr>
<tr>
<td>Leon County</td>
<td>7</td>
<td>42</td>
</tr>
<tr>
<td><strong>Totals Points</strong></td>
<td></td>
<td><strong>100</strong></td>
</tr>
</tbody>
</table>

The points for this scenario, based on population, reflect the 2000 Census data. When this expansion occurred, the CRTPA included four (4) members from Gadsden County and one (1) member from Wakulla County. The new membership changed the Tallahassee/Leon County points from the previous 100 to 84. Again, with equal representation amongst city and county members, each was provided 42 points, which were divided by the members on the Board.

It should be noted that Tallahassee and Leon County have the capabilities to reduce the number of members, which would increase the number of points to the remaining Tallahassee or Leon County members. In this instance, both opted to keep the entirety of their respective commissions on the CRTPA Board. In total, the CRTPA had 18 members.
2008 Expansion to Metropolitan Statistical Area (MSA)
Florida Statute 339.175 (2)(c) allows for the expansion of an MPO’s borders to encompass the entire Metropolitan Statistical Area or MSA. The MSA, known as the Tallahassee MSA, includes Gadsden County, Jefferson County, Leon County and Wakulla County. The reasons for this expansion included better regional coordination amongst the counties and the recognition that more than half of the workers in Gadsden, Jefferson and Wakulla Counties travel to Leon County for their jobs. Additionally, it provided the region with a stronger and unified voice in transportation decisions.

However, the expansion to the MSA included some tough decisions about the CRTPA Board membership. First, the size of the Board could quickly become overwhelming if each incorporated municipality and the county had representation. Therefore, Gadsden County was provided two (2) votes, one (1) for the six incorporated municipalities and one (1) for the county. Jefferson County was provided one (1) vote that represented both the county and Monticello. Wakulla County was also provided a vote to represent the county, Sopchoppy and St. Marks. These changes are reflected below:

<table>
<thead>
<tr>
<th>Member</th>
<th>Votes</th>
<th>Points</th>
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</thead>
<tbody>
<tr>
<td>Gadsden County Cities</td>
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<td>5</td>
</tr>
<tr>
<td>Gadsden County</td>
<td>1</td>
<td>8</td>
</tr>
<tr>
<td>Jefferson County</td>
<td>1</td>
<td>4</td>
</tr>
<tr>
<td>Wakulla County</td>
<td>1</td>
<td>8</td>
</tr>
<tr>
<td>Leon County School Board</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Tallahassee</td>
<td>3</td>
<td>37</td>
</tr>
<tr>
<td>Leon County</td>
<td>3</td>
<td>37</td>
</tr>
<tr>
<td><strong>Totals Points</strong></td>
<td><strong>100</strong></td>
<td></td>
</tr>
</tbody>
</table>

The points for two of the members changed from the 2000 Census to the 2010 Census data. Gadsden County was reduced by one (1) point and Wakulla County was increased by one (1) point. All others remained the same. The biggest change that occurred more recently on the Board was the City of Tallahassee and Leon County both reducing the number of voting members from five (5) and seven (7) to three (3) and three (3), respectively.

**Voting Points**
The use of the CRTPA’s voting points are used for several functions, including:

**Quorum**
Originally, when the MPO was exclusively the Tallahassee/Leon County MPO, the quorum for a meeting had to be the majority of city and county commissioners in attendance. Therefore, the minimum number of members could be six (6), based on the original MPO, and seven (7) based on the expansion of the MPO due to the Leon County BOCC expansion. The introduction of Leon County School Board members did not change the quorum requirements. These boards did not require the weighted vote for a quorum.
However, the expansion to the CRTPA in 2003 and again in 2008 uses the weighted vote to determine the quorum. Currently, the points associated with each member are totaled to determine when the Board meeting can begin based on the points associated with each member and not the individual member. For example, the total number of points for members outside of Leon County and the City of Tallahassee totals 25 and requires that at least two (2) City or county members (12.33 points for each member, or 24.66 points for two), and the LCSB member (one point) be present for the meeting to have a quorum. This is just one example, but it is possible to have a quorum with less than half of the members present.

Therefore, as Board membership ebbs and flows during the meeting, staff is constantly checking the points to ensure that a quorum is present.

**Board Voting**
The main function of having voting points is to ensure there is no “tie” to any vote that the Board makes. Since 2003, there has only been one (1) vote that required the use of the voting points to determine if a motion failed or passed.

**Florida Statute Requirements**
Since there is a Florida House of Representative Bill currently being considered staff wanted to provide a little background comparison on that as well. Only the proposed changes that would potentially affect the CRTPA have been included below.

**Current F.S. Chapter 339.175 Metropolitan Planning Organization Requirements**
There are several Florida Statutes that help guide MPO membership and voting, including the following:

F.S. 339.175 (3) Voting Membership

The language under 339.175 (3)(a) states:

(a) The voting membership of an M.P.O. shall consist of not fewer than 5 or more than 19 apportioned members, the exact number to be determined on an equitable geographic-population ratio basis by the Governor, based on an agreement among the affected units of general-purpose local government as required by federal rules and regulations....

*Currently, the CRTPA is comprised of eleven (11) members and well within the Florida Statute guidelines.*

(a).... County commission members shall compose not less than one-third of the M.P.O. membership...

*Currently, county commissioners constitute 55% of the CRTPA Board.*
House Bill 575 (HB 575)
This proposed legislation, if implemented by the Florida Legislature, would change several paragraphs in Florida Statute 339.175, relating to the number of MPO Board members, the constitution of commission members, and the removal of the weighted voting structure that several MPO’s utilize. It should be noted HB 575 has not progressed through any additional committees since its approval in Local, Federal and Veterans Affairs on January 10. The companion bill SB 1516, has yet to be heard in committee.

Voting Membership
Changes to F.S. 339.175 on voting membership are proposed as:

....(a) 1. The voting membership of an M.P.O. designated in an urbanized area with a population of 500,000 or fewer shall consist of at least 5 but not more than 11 apportioned members, with the exact number determined on an equitable geographic-population ratio basis..

*The CRTPA has eleven (11) members, and therefore meets the proposed change.*

County Commission Membership
Changes to F.S. 339.175 on county commission membership are proposed as:

....(a) 3. In accordance with 23 U.S.C. s. 134, the Governor may also allow M.P.O. members who represent municipalities to alternate with representatives from other municipalities within the metropolitan planning area which do not have members on the M.P.O. With the exception of instances in which all of the county commissioners in a single-county M.P.O. are members of the M.P.O. governing board, County commissioners shall compose at least one-third of the M.P.O. governing board membership; however, the entire county commission may not be members of the M.P.O. governing board...

*The CRTPA does not have the entirety of any county commission as voting members.*

Weighted Voting
Changes to F.S. 339.175 on weighted voting are proposed as:

...An M.P.O. may not adopt a weighted voting structure....

*The CRTPA does have a weighted voting structure that is based on the population that each member represents. This structure has been in place since the expansion from the MPO to the CRTPA occurred in 2003. At the time, CRTPA Board did not want to move to a “1 to 1” without Leon County and the City of Tallahassee maintaining their majority voting position. Staff felt that the best way to accommodate this was to move towards a weighted representative vote.*

The proposed language changes to the F.S. 339.175 through HB 575 only affect the CRTPA on the removal of weighted voting. The CRTPA is not the only MPO that relies on weighted voting. North Florida TPO (Jacksonville), River to the Sea TPO (Volusia), Pasco County MPO, and Heartland MPO (South-Central Florida) have weighted voting on their respective Boards.
One Member - One Vote Structure

If the CRTPA Board so chooses to move to a one member – one vote structure, it can be accomplished using the current eleven (11) members (shown below). Based on this structure, the option for the City of Tallahassee and Leon County to change their respective number members would need to be eliminated.

<table>
<thead>
<tr>
<th>CRTPA Board Member</th>
<th>Votes</th>
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</thead>
<tbody>
<tr>
<td>Gadsden County Cities</td>
<td>1</td>
</tr>
<tr>
<td>Gadsden County</td>
<td>1</td>
</tr>
<tr>
<td>Jefferson County</td>
<td>1</td>
</tr>
<tr>
<td>Wakulla County</td>
<td>1</td>
</tr>
<tr>
<td>Leon County School Board</td>
<td>1</td>
</tr>
<tr>
<td>Tallahassee</td>
<td>3</td>
</tr>
<tr>
<td>Leon County</td>
<td>3</td>
</tr>
<tr>
<td><strong>Total Votes</strong></td>
<td><strong>11</strong></td>
</tr>
</tbody>
</table>

Should the Board choose to eliminate weighted voting, two things will need to occur:

1. Update the CRTPA Interlocal Agreement to eliminate references to weighted voting.

   Since each member government is a party to the interlocal agreement, this would be the most time-consuming portion of the process since the update would be contingent on review by 12 attorneys and placing the agreement on 12 different meeting agendas. FDOT is a party to the agreement as well. Estimated time to complete: 6 - 9 months.

2. Update the CRTPA Bylaws to eliminate references to weighted voting.

   The Bylaw update could be accomplished in one meeting upon completing the update of the Interlocal Agreement.
**NEXT STEPS**

Options for the CRTPA Board to consider, at this point, include:

1. Direct staff to initiate the process of updating the Interlocal Agreement to change from a weighted vote to a one member – one vote structure regardless of any proposed changes to F.S. 339.175.

2. Wait to see if HB 575 is passed and then make modifications based on any changes to F.S. 339.175.

3. Maintain the current structure. If the legislation does not pass, the CRTPA Board meets all current F.S. 339.175 provisions.
STATEMENT OF ISSUE

Phase One of the Midtown Area Transportation Plan has been developed for Board approval. This phase provides a technical analysis of identified potential transportation options for the Midtown area of Tallahassee (shown as Attachment 1) and was developed for the CRTPA by Kimley-Horn and Associates (CRTPA General Planning Consultant).

CRTPA COMMITTEE ACTIONS

The CRTPA’s two (2) committees (Citizens Multimodal Advisory Committee and Technical Advisory Committee) met on February 6 and recommended CRTPA approval of Phase One and proceeding with Phase Two of the Plan.

RECOMMENDED ACTION

Option 1: Approve Phase One of the Midtown Area Transportation Plan and proceed with the next phase (Phase Two) of the Plan.

HISTORY AND ANALYSIS

The Latest
Phase One of the Midtown Area Transportation Plan is complete and provides an evaluation of nine (9) options (many of which are not stand alone and may be implemented in coordination with other identified options).
The following provides a summary of the options, with further information included as Attachment 2:

- **Beard St and North Gadsden St Realignment** - Realignment of Beard Street within existing right-of-way to improve connectivity at this location has been identified.

- **Sidewalk Connectivity** - Missing gaps in the Midtown area are identified (including key missing gaps at N. Gadsden, discussed below).

- **North Gadsden St corridor improvements from 6th Ave to Thomasville Rd** - Identifies construction of missing key sidewalk gaps and Road Diet in this key location of Midtown.

- **Midtown Boulevard/Complete Street** - by definition, Complete Streets are streets designed for all users (pedestrian, bicyclists, transit users as well as motorized transportation). Many of the proposed alternatives evaluated can be implemented in a manner that to improve the Midtown area for all users.

- **One-way southbound option of Thomasville Rd from N Gadsden St to N Monroe St** - This alternative improves roadway level of service and could be constructed to use existing right-of-way for complete street improvements. Potential negatives with proposal include reduced access to businesses.

- **One-way southbound option of Thomasville Rd from N Gadsden St to 6th Ave** - This alternative improves roadway level of service and could be constructed to use existing right-of-way for complete street improvements. Potential negatives with proposal include reduced access to businesses.

- **Thomasville, Meridian and N Gadsden Roundabout (includes all existing movements)** - Analysis identifies that this option does not operationally work and will have constructability issues. Additionally, a roundabout at this location creates pedestrian challenges.

  **Study Recommendation** – Consider not moving forward with further exploration of this option.

- **Thomasville, Meridian and N Gadsden Roundabout (No Gadsden to Meridian movement)** - Analysis identifies constructability issues. Additionally, a roundabout at this location creates pedestrian challenges.

  **Study Recommendation** – Consider not moving forward with further exploration of this option.

- **6th and 7th Ave Bi-Directional Roadways** - Convert the existing one-way pairs into two-way roadways. Analysis identifies that this change would reduce level-of-service and create additional conflict points at intersections.

  **Study Recommendation**: Do not move forward with further exploration.

**Plan Background**

Transportation improvements to the Midtown area of Tallahassee have been discussed and documented for a number of years. Recent efforts include:

- The CRTPA’s Connections 2040 Regional Mobility Plan” (adopted on November 16, 2015) which identifies the Thomasville Road/Meridian Road/Seventh Avenue intersection for improvement. This project has been included on the agency’s RMP Roadways Priority Project List (and is on the most recent Roadway PPL scheduled for adoption at today’s meeting).
• Blueprint Intergovernmental Agency Community Enhancement project ("Midtown Placemaking (Thomasville and Monroe Roads)") that identifies improvements at the five-points intersection of Meridian Road/Thomasville Road/Seventh Avenue as well as streetscaping improvements to Monroe Street (Thomasville Road to Tharpe Street) and Thomasville Road (Monroe Street to Post Road). This project was included in the November 2014 passage of the Leon County Penny Sales Tax Extension.

• FDOT safety study ("Thomasville Road (Midtown) Safety Study") was conducted by the FDOT on Thomasville Road (Monroe Street to Betton Road) based upon a request by the CRTPA to evaluate bicycle and pedestrian safety along the corridor. The study, presented to the CRTPA on September 19, 2016, identified potential pedestrian safety improvements along the corridor (some of which are included on the agency’s Transportation Systems Management (TSM) Priority Project List for funding).

Midtown Area Transportation Plan

Building upon and coordinating the above efforts, the Midtown Area Transportation Plan was initiated at the June 19, 2017 CRTPA meeting. The plan is being developed in two parts (Phase One and Phase Two).

Phase One of the Plan is now complete and provides a technical review analyzing potential changes to the transportation network to gain a better understanding of travel patterns in and around the Midtown area of Tallahassee. This phase has provided an evaluation of existing conditions including data collection efforts that have included use of Bluetooth technology to provide a picture of traffic patterns throughout the Midtown area (including traffic traveling both to and through Midtown).

Included within Phase One was the identification of nine (9) options and how each option performs based on both qualitative and quantitative criteria. As noted, these options (or alternatives) are discussed above and summarized in Attachment 2.

Due to the technical nature of Phase One of the Plan, coordination efforts to date have included meetings with the Florida Department of Transportation District 3 and local planning agencies.

Phase Two of the Plan involves public and stakeholder input on the plan including the options identified, as well as a refinement of those options.
**NEXT STEPS**

Consistent with Board direction, Phase Two of the Midtown Area Transportation Plan is the next and final phase of the plan. As noted above, this phase will focus on public involvement as well as refinement of the options identified. Subsequent to completion of Phase Two, the Midtown Area Transportation Plan will be complete.

Upon completion of the Plan, further phasing and implementation will be explored, including further development and design of key alternatives.

**OPTIONS**

Option 1: Approve Phase One of the Midtown Area Transportation Plan and proceed with the next phase (Phase Two) of the Plan.  
(RECOMMENDED)

Option 2: CRTPA Board Discretion.

**ATTACHMENTS**

Attachment 1: Project Map  
Attachment 2: Options Matrix  
Attachment 2: Draft Project Presentation
MIDTOWN AREA TRANSPORTATION PLAN

STUDY AREA
### Midtown Traffic Study: Potential Improvement Options for Future Study

The matrix below depicts how each alternative performs based on multiple qualitative and quantitative criteria. The alternatives are being evaluated to determine which may be viable to move forward for future, more detailed consideration. The criteria include:

- Maintain/Improve LOS: Does the alternative either maintain acceptable LOS or improve the LOS, when compared with the existing?
- Sense of Place: Does the alternative enhance the area by providing a uniqueness that sets it apart from the surrounding area?
- Traffic Calming: Does the alternative include a traffic calming component?
- Improves circulation/connectivity: Does the alternative improve access to the Midtown area along with improving access to businesses and amenities within the Midtown area?
- Opportunity for multi-modal enhancement: Does the alternative provide opportunity for enhancements of bikes and pedestrians, and transit facilities?
- Potential Need for Additional ROW: What is the estimated need for additional ROW that could be required?

* Indicates that there is a negative impact.

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<td>Thomasville, Meridian and N Gadsden Roundabout (includes all existing movements)</td>
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MIDTOWN AREA TRANSPORTATION PLAN

CRPTA BOARD BRIEFING

February 20, 2018
What We are Doing

• Analyzing traffic trends and patterns  
  • Into, out of, and through the Midtown area  
• Identifying network deficiencies in the Midtown area  
• Evaluating potential transportation improvement alternatives

• Goal of Phase 1:  
  • Obtain feedback from CRTPA committees and Board  
  • Identify viable alternatives for further study and stakeholder review
Review Previous Studies

- Blueprint
  - Midtown Placemaking
- Tallahassee/Leon County Planning Department
  - Midtown Action Plan
- FDOT District 3 Safety Office
  - SR 61/Thomasville Road Pedestrian/Bicyclist Arterial Safety Study
  - SR 61/Thomasville Road Supplemental Safety Study
Data Collection

- Signal timings, turning movement volumes, etc. – City of Tallahassee
- Sidewalk Network – Tallahassee/Leon County Planning Department
- Roadway Information – FDOT
- Crash Data
- Origin-Destination (OD) Data
AM Peak Traffic Patterns (weekday)

- Origin Northwest (N Monroe St): 24% to 63% (13%)
- Origin North (Meridian Rd): 39% (12%) to 29%
- Origin Northeast (Thomasville Rd): 19% (27%) to 54%
PM Peak Patterns (weekday)

- **Origin West of N Monroe St**: 66%
- **Origin Along N Monroe St**: 55%
- **Origin East of N Monroe St**: 12%
Midtown as a Destination (weekday)

AM Peak Traffic Patterns

Midday Peak Traffic Patterns

PM Peak Traffic Patterns
Midtown as a Origin (weekday)

AM Peak Traffic Patterns

Midday Peak Traffic Patterns

PM Peak Traffic Patterns
Options Being Considered

- Beard St and North Gadsden St Realignment
- Sidewalk Connectivity
- North Gadsden St corridor improvements from 6th Ave to Thomasville Rd
- Placemaking/Complete Streets
- One-way southbound of Thomasville Rd from N Gadsden St to N Monroe St
- One-way southbound of Thomasville Rd from N Gadsden St to 6th Ave
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- Thomasville, Meridian and N Gadsden Roundabout (No Gadsden to Meridian movement)
- 6th and 7th Ave Bi-Directional Roadways
### Midtown Traffic Study: Potential Improvement Options for Future Study

The matrix below depicts how each alternative performs based on multiple qualitative and quantitative criteria. The alternatives are being evaluated to determine which may be viable to move forward for future, more detailed consideration. The criteria include:

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<td>Thomasville, Meridian and N Gadsden Roundabout [includes all existing movements]</td>
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• Beard St and North Gadsden St Realignment
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• 6th and 7th Ave Bi-Directional Roadways
Realignment of Beard Street
Realignment of Beard Street
Options Being Considered

- Beard St and North Gadsden St Realignment
- Sidewalk Connectivity
- North Gadsden St corridor improvements from 6th Ave to Thomasville Rd
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- Thomasville, Meridian and N Gadsden Roundabout (No Gadsden to Meridian movement)
- 6th and 7th Ave Bi-Directional Roadways
Key Gaps in Sidewalks

- Thomasville Rd - Colonial Dr. to 7th Ave (west side only)
- 3rd, 5th, 6th, 7th Avenue
- Meridian Rd
- N Gadsden St
Options Being Considered

- Beard St and North Gadsden St Realignment
- Sidewalk Connectivity
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- 6th and 7th Ave Bi-Directional Roadways
N Gadsden Between 6th Ave and 7th Ave

N Gadsden Between 7th Ave and Thomasville Rd

Sidewalk Improvements
Options Being Considered

- Beard St and North Gadsden St Realignment
- Sidewalk Connectivity
- North Gadsden St corridor improvements from 6th Ave to Thomasville Rd
- Placemaking/Complete Streets
- One-way southbound of Thomasville Rd from N Gadsden St to Monroe St
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- Thomasville, Meridian and N Gadsden Roundabout (No Gadsden to Meridian movement)
- 6th and 7th Ave Bi-Directional Roadways
Placemaking/Complete Streets

Franklin Blvd

FAMU Way

Gaines St
Options Being Considered

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- Sidewalk Connectivity
- North Gadsden St corridor improvements from 6th Ave to Thomasville Rd
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- **One-way southbound option of Thomasville Rd from N Gadsden St to Monroe St**
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- Thomasville, Meridian and N Gadsden Roundabout (No Gadsden to Meridian movement)
- 6th and 7th Ave Bi-Directional Roadways
Southbound Thomasville South of 7th Ave

Southbound Thomasville at 6th Ave
Options Being Considered

- Beard St and North Gadsden St Realignment
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- 6<sup>th</sup> and 7<sup>th</sup> Ave Bi-Directional Roadways
Operationally Does Not Work
Options Being Considered

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- 6\textsuperscript{th} and 7\textsuperscript{th} Ave Bi-Directional Roadways
Roundabout Evaluation

- Maintenance of Traffic During Construction
- Pedestrian and Bicycle Compatibility
- Right of Way and Construction Costs
- Elevation Change along 7th Ave
- Existing Utilities
Elevation: 206 feet
Elevation: 196 feet
Elevation: 172 feet

34 feet of change over 1/8th of a mile
7th Ave approaching Gadsden St

7th Ave approaching Thomasville Rd
Options Being Considered

- Beard St and North Gadsden St Realignment
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- 6th and 7th Ave Bi-Directional Roadways
Operationally Does Not Work
## Midtown Traffic Study: Potential Improvement Options for Future Study

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<td>✓</td>
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<td>-</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>Med</td>
<td>Realignment could occur within the existing ROW. Coordination with adjacent landowner needed (parking lot in NW quadrant). Aligning the intersection would improve the operations. It would also make it easier to travel along the roadways, improving connectivity and circulation through midtown.</td>
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<tr>
<td>Sidewalk Connectivity</td>
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<td>-</td>
<td>-</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>Med</td>
<td>Identification of key gaps.</td>
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<tr>
<td>North Gadsden St Corridor Improvements from 6th Ave to Thomasville Rd</td>
<td>-</td>
<td>-</td>
<td>✓</td>
<td>-</td>
<td>✓</td>
<td>✓</td>
<td>Med</td>
<td>Construct sidewalks along entire corridor on both sides of roadway and implement a road diet.</td>
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<td>Pavecaking/Complete Streets</td>
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<td>✓</td>
<td>✓</td>
<td>-</td>
<td>✓</td>
<td>✓</td>
<td>Med</td>
<td>Creates a sense of place and traffic calming. Could be done with existing geometry but access management would need to be evaluated on a driveway by driveway basis. Parallel facilities could handle diverted traffic that may occur with reduced speeds. Additional midblock pedestrian crossings are possible.</td>
</tr>
<tr>
<td>One-way southbound of Thomasville Rd from N Gadsden St to 6th Ave</td>
<td>✓</td>
<td>✓</td>
<td>-</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>Low</td>
<td>*Recommended that additional features be included to ensure friction is provided along the roadway to reduce speeds and provide traffic calming.</td>
</tr>
<tr>
<td>One-way southbound of Thomasville Rd from N Gadsden St to N Monroe St</td>
<td>✓</td>
<td>✓</td>
<td>-</td>
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<td>Low</td>
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<td>Thomasville, Meridian and N Gadsden Roundabout (Includes all existing movements)</td>
<td>X</td>
<td>✓</td>
<td>✓</td>
<td>-</td>
<td>X</td>
<td>-</td>
<td>High</td>
<td>FDOT Safety study includes this potential roundabout. Operationally this does not work. Additional concerns with grade change and extensive ROW needed. A roundabout would provide a unique characteristic to the midtown area.</td>
</tr>
<tr>
<td>Thomasville, Meridian and N Gadsden Roundabout (No Gadsden to Meridian movement)</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>X</td>
<td>X</td>
<td>-</td>
<td>High</td>
<td>The operations of the roundabout could work if the movement from 7th Ave to Meridian would be removed. Additional concerns with grade change and extensive ROW needed. A roundabout would provide a unique characteristic to the midtown area.</td>
</tr>
<tr>
<td>6th and 7th Ave Bi-Directional Roadways</td>
<td>X</td>
<td>-</td>
<td>✓</td>
<td>✓</td>
<td>-</td>
<td>✓</td>
<td>Low</td>
<td>LOS is degraded and it creates additional conflict points at the intersections. One-way roads do not contain the same amount of friction as a bi-directional roadway. This friction acts as a traffic calming measure by reducing the comfort level of the drivers, increasing their awareness and reducing their speed. Making the road bi-directional would provide improved connectivity and circulation to the driveways along those roadways.</td>
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## Midtown Traffic Study: Potential Improvement Options for Future Study

The matrix below depicts how each alternative performs based on multiple qualitative and quantitative criteria. The alternatives are being evaluated to determine which may be viable to move forward for future, more detailed consideration. The criteria include:

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<td>Beard St and North Gadsden St Realignment</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>Low</td>
<td>Realignment could occur within the existing ROW. Coordination with adjacent landowner needed (parking lot in NW quadrant). Aligning the intersection would improve the operations. It would also make it easier to travel along the roadways, improving connectivity and circulation through downtown.</td>
</tr>
<tr>
<td>Sidewalk Connectivity</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>Med</td>
<td>Identification of key gaps.</td>
</tr>
<tr>
<td>North Gadsden St Corridor Improvements from 6th Ave to Thomasville Rd</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>Med</td>
<td>Construct sidewalks along entire corridor on both sides of roadway and implement a road diet.</td>
</tr>
<tr>
<td>Paving/Complete Streets</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>Med</td>
<td>Creates a sense of place and traffic calming. Could be done with existing geometry but access management would need to be evaluated on a driveway by driveway basis. Parallel facilities could handle diverted traffic that may occur with reduced speeds. Additional midblock pedestrian crossings are possible.</td>
</tr>
<tr>
<td>One-way southbound of Thomasville Rd from N Gadsden St to 6th Ave</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>Low</td>
<td>Improves LOS. Access to businesses could be negatively impacted. *Recommended that additional features be included to ensure friction is provided along the roadway to reduce speeds and provide traffic calming.</td>
</tr>
<tr>
<td>One-way southbound of Thomasville Rd from N Gadsden St to N Monroe St</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>Low</td>
<td>Improves LOS. Access to businesses could be negatively impacted. *Recommended that additional features be included to ensure friction is provided along the roadway to reduce speeds and provide traffic calming.</td>
</tr>
<tr>
<td>Thomasville, Meridian and N Gadsden Roundabout (includes all existing movements)</td>
<td>X</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>High</td>
<td>FDOT Safety study includes this potential roundabout. Operationally this does not work. Additional concerns with grade change and extensive ROW needed. A roundabout would provide a unique characteristic to the midtown area.</td>
</tr>
<tr>
<td>Thomasville, Meridian and N Gadsden Roundabout (No Gadsden to Meridian movement)</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>High</td>
<td>The operations of the roundabout could work if the movement from 2nd Ave to Meridian would be removed. Additional concerns with grade change and extensive ROW needed. A roundabout would provide a unique characteristic to the midtown area.</td>
</tr>
<tr>
<td>6th and 7th Ave Bi-Directional Roadways</td>
<td>X</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>Low</td>
<td>LOS is degraded and it creates additional conflict points at the intersections. One-way roads do not contain the same amount of friction as a bi-directional roadway. This friction acts as a traffic calming measure by reducing the comfort level of the drivers, increasing their awareness and reducing their speed. Making the road bi-directional would provide improved connectivity and circulation to the driveways along those roadways.</td>
</tr>
</tbody>
</table>

* Indicates that there is a negative impact.
Phase 2

- Public and Stakeholder Outreach
  - Midtown Merchants, Surrounding Neighborhoods, and others
- Refine alternatives evaluation and develop Midtown Transportation Plan
- Evaluations specific to other modes—pedestrian, bicycle, and transit facilities

Subsequent Phases

- Revise plan in response to other projects
- Develop phasing and implementation strategies
- Further development and design of alternatives
Questions/Discussion
AGENDA ITEM 7

FLORIDA DEPARTMENT OF TRANSPORTATION REPORT

TYPE OF ITEM: Information

A status report on the activities of the Florida Department of Transportation will be discussed.
AGENDA ITEM 8

EXECUTIVE DIRECTOR’S REPORT

TYPE OF ITEM: Information

A status report on the activities of the Capital Region Transportation Planning Agency (CRTPA) will be discussed.
The following correspondence has been received by the CRTPA:

<table>
<thead>
<tr>
<th>TO</th>
<th>FROM</th>
<th>REGARDING</th>
<th>DATE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Curtis Richardson, CRTPA Chair (2017)</td>
<td>James Stansbury, Chief Bureau of Community Planning &amp; Growth Florida Department of Economic Opportunity</td>
<td>CRTPA Adopted FY 2018 – FY 2022 Transportation Improvement Program Review</td>
<td>January 25, 2018</td>
</tr>
</tbody>
</table>
January 25, 2018

The Honorable Curtis Richardson, Chair  
Capital Region Transportation Planning Agency  
300 South Adams Street, A-19  
Tallahassee, Florida 32301

Dear Chair Richardson:

Thank you for submitting the Capital Region Transportation Planning Agency (CRTPA) Transportation Improvement Program (TIP) for fiscal years 2017/2018 through 2021/2022. In accordance with Section 339.175(8)(g), Florida Statutes, the Department of Economic Opportunity (Department) reviews each TPO’s annual TIP for consistency with the comprehensive plans of affected local governments for the purpose of identifying projects that are inconsistent with those plans.

Consistency of the TIP with local government comprehensive plans is important: transportation projects developed with federal aid require consistency with local plans to the extent feasible; and, inclusion of TIP projects in local government comprehensive plans serves as an acknowledgement of those local governments’ support for the projects.

Our review of the Capital Region TPA TIP indicates that it is consistent with the comprehensive plans of all of the CRTPA’s member local governments.

We appreciate your ongoing efforts to coordinate with your member local governments to ensure that the transportation projects in your TIP are consistent with local government comprehensive plans. Should you have any questions concerning this determination or the review process, please contact Matt Preston at (850) 717-8490, or matt.preston@deo.myflorida.com.

Sincerely,

James D. Stansbury, Chief  
Bureau of Community Planning and Growth

JDS/mp

cc: Mr. Greg Slay, Executive Director, Capital Regional Transportation Planning Agency  
Mr. Alex Gramovot, Statewide Metropolitan Planning Coordinator, FDOT
The Capital Region Transportation Planning Agency will meet on the following remaining dates, times and locations in 2018:

<table>
<thead>
<tr>
<th>Meeting Date</th>
<th>Meeting Type</th>
<th>Location</th>
</tr>
</thead>
<tbody>
<tr>
<td>March 19*</td>
<td>Board Meeting</td>
<td>City of Tallahassee, City Hall, Commission Chambers, 2nd Floor, 1:30 pm</td>
</tr>
</tbody>
</table>
| April 17      | Retreat/Workshop, Board Meeting | TBA 9:00 AM-11:00 AM  
City of Tallahassee, City Hall, Commission Chambers, 2nd Floor, 1:30 pm |
| May 15        | Board Meeting | City of Tallahassee, City Hall, Commission Chambers, 2nd Floor, 1:30 pm |
| June 18*      | Board Meeting | City of Tallahassee, City Hall, Commission Chambers, 2nd Floor, 1:30 pm |
| September 18  | Board Meeting | City of Tallahassee, City Hall, Commission Chambers, 2nd Floor, 1:30 pm |
| October 16    | Retreat/Workshop | TBA 9:00 AM-11:00 AM |
| November 26*  | Board Meeting | City of Tallahassee, City Hall, Commission Chambers, 2nd Floor, 1:30 pm |
| December 18   | Board Meeting | City of Tallahassee, City Hall, Commission Chambers, 2nd Floor, 1:30 pm |

* Indicates Monday Meeting
STATEMENT OF ISSUE

This item provides information to the Capital Region Transportation Planning Agency (CRTPA) on the activities of the Citizens Multimodal Advisory Committee (CMAC) and the Technical Advisory Committee (TAC).

TAC and CMAC: The CMAC and TAC each met on Tuesday, February 6, 2018, and took action on the following items:

- **Committee Meeting Minutes**
  - **TAC Action**: Recommended approval unanimously with a quorum the approval of the January 9, 2018 TAC Meeting Minutes.
  - **CMAC Action**: Recommended approval unanimously with a quorum the approval of the November 7, 2017 and January 9, 2018 CMAC Meeting Minutes.

- **Fiscal Year (FY) 2018 -FY 2022 Transportation Improvement Program (TIP) Amendment**
  - **TAC Action**: Recommended approval unanimously with a quorum.
  - **CMAC Action**: Recommended approval unanimously with a quorum.

- **Final CRTPA Public Involvement Plan Update**
  - **TAC Action**: Recommended approval unanimously with a quorum.
  - **CMAC Action**: Recommended approval unanimously with a quorum. Asked that the FAST-Act be referenced under Guiding Legislation.

- **CRTPA Safety Targets and Performance Measures**
  - **TAC Action**: Recommended approval unanimously with a quorum.
  - **CMAC Action**: Recommended approval unanimously with a quorum.

- **Midtown Plan Study**
  - **TAC Action**: Recommended approval unanimously with a quorum.
  - **CMAC Action**: Recommended approval unanimously with a quorum.
AGENDA ITEM 10

CITIZEN COMMENT
AGENDA ITEM 11

ITEMS FROM MEMBERS